

LEGISLATIVE TRACKING FORM

Filing for Council Meeting Date: 06/02/26

Resolution Ordinance

Contact/Prepared By: Evan Davis

Date Prepared: 05/04/26

Title (Caption): Grant for a Nashville Sobering and Stabilization Center Pilot Application

Submitted to Planning Commission? N/A Yes-Date: _____ Proposal No: _____

Proposing Department: Beer Board Requested By: Benton McDonough

Affected Department(s): _____ Affected Council District(s): 2, all

Legislative Category (check one):

- | | | |
|-----------------------------------------------|-------------------------------------------------------|--------------------------------------------------------|
| <input type="checkbox"/> Bonds | <input type="checkbox"/> Contract Approval | <input type="checkbox"/> Intergovernmental Agreement |
| <input type="checkbox"/> Budget - Pay Plan | <input type="checkbox"/> Donation | <input type="checkbox"/> Lease |
| <input type="checkbox"/> Budget - 4% | <input type="checkbox"/> Easement Abandonment | <input type="checkbox"/> Maps |
| <input type="checkbox"/> Capital Improvements | <input type="checkbox"/> Easement Accept/Acquisition | <input type="checkbox"/> Master List A&E |
| <input type="checkbox"/> Capital Outlay Notes | <input type="checkbox"/> Grant | <input type="checkbox"/> Settlement of Claims/Lawsuits |
| <input type="checkbox"/> Code Amendment | <input checked="" type="checkbox"/> Grant Application | <input type="checkbox"/> Street/Highway Improvements |
| <input type="checkbox"/> Condemnation | <input type="checkbox"/> Improvement Acc. | <input type="checkbox"/> Other: _____ |

FINANCE	Amount +/-: \$ <u>\$ 1,600,000.00</u>	Match: \$ <u>\$ 0.00</u>
Funding Source:	<input type="checkbox"/> Capital Improvement Budget <input type="checkbox"/> Capital Outlay Notes <input type="checkbox"/> Departmental/Agency Budget <input type="checkbox"/> Funds to Metro <input type="checkbox"/> General Obligation Bonds <input type="checkbox"/> Grant <input type="checkbox"/> Increased Revenue Sources	<input type="checkbox"/> Judgments and Losses <input type="checkbox"/> Local Government Investment Project <input type="checkbox"/> Revenue Bonds <input type="checkbox"/> Self-Insured Liability <input type="checkbox"/> Solid Waste Reserve <input type="checkbox"/> Unappropriated Fund Balance <input type="checkbox"/> 4% Fund <input type="checkbox"/> Other: _____
Approved by OMB: <u>Aaron Pratt</u>	<i>VFB</i>	Date to Finance Director's Office: _____
Approved by Finance/Accounts: _____	APPROVED BY	FINANCE DIRECTOR'S OFFICE: _____
Approved by Div Grants Coordination: <u>Quanita Paulsen</u>		

ADMINISTRATION
Council District Member Sponsors: _____
Council Committee Chair Sponsors: _____
Approved by Administration: _____ Date: _____

DEPARTMENT OF LAW	Date to Dept. of Law: _____	Approved by Department of Law: _____
	Settlement Resolution/Memorandum Approved by: _____	
	Date to Council: _____	For Council Meeting: _____ <input type="checkbox"/> E-mailed Clerk
<input type="checkbox"/> All Dept. Signatures	<input type="checkbox"/> Copies	<input type="checkbox"/> Backing <input type="checkbox"/> Legislative Summary <input type="checkbox"/> Settlement Memo <input type="checkbox"/> Clerk Letter <input type="checkbox"/> Ready to File

GRANT APPLICATION SUMMARY SHEET

Grant Name: BJA FY25 Comprehensive Opioid, Stimulant, and Substance Use, Site-Based Program 27-29

Department: BEER BOARD

Grantor: U.S. DEPARTMENT OF JUSTICE

Pass-Through Grantor (If applicable):

Total Applied For \$1,600,000.00

Metro Cash Match: \$0.00

Department Contact: Benton McDonough
8626751

Status: NEW

Program Description:

This project will implement a pilot Sobering and Stabilization Center to provide a coordinated, community-based response for individuals experiencing substance-related crises. The purpose of the project is to reduce reliance on emergency departments and incarceration by creating a safe, appropriate diversion option that improves access to treatment, overdose reduction, and recovery services.

Plan for continuation of services upon grant expiration:

If the pilot is evaluated as effective, we will seek alternative funding sources after the end of the grant period.

APPROVED AS TO AVAILABILITY OF FUNDS:

APPROVED AS TO FORM AND LEGALITY:

Jennene Reed/mjw 5/11/2026 | 9:53 AM CDT
Director of Finance **Date**

Ally Greer 5/11/2026 | 10:38 AM CDT
Metropolitan Attorney **Date**

APPROVED AS TO RISK AND INSURANCE:

Balagun Cobb 5/11/2026 | 10:19 AM CDT
Director of Risk Management Services **Date**

Freddie O'Connell; Masami Tison 5/11/2026 | 4:31 PM CDT
Metropolitan Mayor **Date**
(This application is contingent upon approval of the application by the Metropolitan Council.)

Grants Tracking Form

Part One

Pre-Application <input type="radio"/>		Application <input checked="" type="radio"/>		Award Acceptance <input type="radio"/>		Contract Amendment <input type="radio"/>	
Department	Dept. No.	Contact			Phone	Fax	
BEER BOARD	034	Benton McDonough			8626751		
Grant Name:		BJA FY25 Comprehensive Opioid, Stimulant, and Substance Use, Site-Based Program 27-29					
Grantor:		U.S. DEPARTMENT OF JUSTICE			Other:		
Grant Period From:		06/01/26	<small>(applications only)</small> Anticipated Application Date:		05/11/26		
Grant Period To:		05/31/29	<small>(applications only)</small> Application Deadline:		05/11/26		
Funding Type:		FED DIRECT	Multi-Department Grant		<input type="checkbox"/> If yes, list below.		
Pass-Thru:			Outside Consultant Project:		<input type="checkbox"/>		
Award Type:		COMPETITIVE	Total Award:		\$1,600,000.00		
Status:		NEW	Metro Cash Match:		\$0.00		
Metro Category:		New Initiative	Metro In-Kind Match:		\$0.00		
ALN		16.838	Is Council approval required?		<input checked="" type="checkbox"/>		
Project Description:		This project will implement a pilot Sobering and Stabilization Center to provide a coordinated, community-based response for individuals experiencing substance-related crises. The purpose of the project is to reduce reliance on emergency departments and incarceration by creating a safe, appropriate diversion option that improves access to treatment, overdose reduction, and recovery services.					
Plan for continuation of service after expiration of grant/Budgetary Impact:		If the pilot is evaluated as effective, we will seek alternative funding sources after the end of the grant period.					
How is Match Determined?							
Fixed Amount of \$		or	% of Grant		Other: <input type="checkbox"/>		
Explanation for "Other" means of determining match:							
For this Metro FY, how much of the required local Metro cash match:							
Is already in department budget?			Fund	Business Unit			
Is not budgeted?			Proposed Source of Match:				
(Indicate Match Amount & Source for Remaining Grant Years in Budget Below)							
Other:							
Number of FTEs the grant will fund:		0.00	Actual number of positions added:				
Departmental Indirect Cost Rate		15.00%	Indirect Cost of Grant to Metro:		\$240,000.00		
*Indirect Costs allowed? <input checked="" type="radio"/> Yes <input type="radio"/> No		% Allow.	5.00%	Ind. Cost Requested from Grantor:		\$80,000.00 in budget	
<small>*(If "No", please attach documentation from the grantor that indirect costs are not allowable. See Instructions)</small>							
Draw down allowable? <input type="checkbox"/>							
Metro or Community-based Partners:							
Mental Health Cooperative							

Part Two

Grant Budget

Budget Year	Metro Fiscal Year	Federal Grantor	State Grantor	Other Grantor	Local Match Cash	Match Source (Fund, BU)	Local Match In-Kind	Total Grant Each Year	Indirect Cost to Metro	Ind. Cost Neg. from Grantor
Yr 1	FY26	\$0.00						\$0.00	\$0.00	\$0.00
Yr 2	FY27	\$525,215.00						\$525,215.00	\$78,782.25	\$26,260.75
Yr 3	FY28	\$531,296.00						\$531,296.00	\$79,694.40	\$26,564.80
Yr 4	FY29	\$543,489.00						\$543,489.00	\$81,523.35	\$27,174.45
Yr 5	FY__									
Total		\$1,600,000.00	\$0.00	\$0.00	\$0.00		\$0.00	\$1,600,000.00	\$240,000.00	\$80,000.00
Date Awarded:			Tot. Awarded:			Contract#:				
(or) Date Denied:			Reason:							
(or) Date Withdrawn:			Reason:							

Contact: juanita.paulsen@nashville.gov
vaughn.wilson@nashville.gov



GCP Received 05/06/26

GCP Approved 05/06/26

Resolution No. _____

A resolution approving an application for a Comprehensive Opioid, Stimulant, and Substance Use, Site-Based Program grant from the U.S. Department of Justice to the Metropolitan Government, acting by and through the Metropolitan Beer Board, to implement a pilot Sobering and Stabilization Center to provide a coordinated, community-based response for individuals experiencing substance-related crises and reduce reliance on emergency departments and incarceration by creating a safe, appropriate diversion option.

WHEREAS, the U.S. Department of Justice is accepting applications for a Comprehensive Opioid, Stimulant, and Substance Use, Site-Based Program grant, with an award of \$1,600,000 with no cash match required; and,

WHEREAS, the Metropolitan Government is eligible to participate in this grant program; and,

WHEREAS, it is to the benefit of the citizens of The Metropolitan Government of Nashville and Davidson County that this grant application be approved and submitted.

NOW, THEREFORE BE IT RESOLVED BY THE COUNCIL OF THE METROPOLITAN GOVERNMENT OF NASHVILLE AND DAVIDSON COUNTY:

Section 1. That the application for a Comprehensive Opioid, Stimulant, and Substance Use, Site-Based Program grant, with an award of \$1,600,000, a copy of which is attached hereto and incorporated herein, is hereby approved, and the Metropolitan Beer Board is authorized to submit said application to the U.S. Department of Justice.

Section 2. That this resolution shall take effect from and after its adoption, the welfare of The Metropolitan Government of Nashville and Davidson County requiring it.

APPROVED AS TO AVAILABILITY OF FUNDS:

INTRODUCED BY:

Jenneen Reed/mjr
Jenneen Reed, Director
Department of Finance

APPROVED AS TO FORM AND LEGALITY:

Member(s) of Council

Abby Greer
Assistant Metropolitan Attorney

BJA FY25 Comprehensive Opioid, Stimulant, and Substance Use, Site- Based Program

Anticipated Total Amount To Be Awarded Under This
Funding Opportunity: \$104,400,000

Anticipated Award Ceiling: \$1,600,000 (Category 1a);
\$1,300,000 (Category 1b); \$1,000,000 (Category 1c);
\$7,000,000 (Category 2); \$1,000,000 (Category 3)

Anticipated Period of Performance Duration: 36 months

Funding Opportunity Number: O-BJA-2025-172485

Deadline to submit SF-424 in Grants.gov: **May 4, 2026, 11:59 PM Eastern Time**

Deadline to submit application in JustGrants: **May 11, 2026, 8:59 PM Eastern Time**



BJA
Bureau of Justice Assistance
U.S. Department of Justice

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BASIC INFORMATION

The [U.S. Department of Justice](#) (DOJ), [Office of Justice Programs](#) (OJP), [Bureau of Justice Assistance](#) (BJA) is accepting applications for funding in response to this notice of funding opportunity (NOFO).

Agency Name	U.S. Department of Justice Office of Justice Programs Bureau of Justice Assistance
NOFO Title	BJA FY25 Comprehensive Opioid, Stimulant, and Substance Use, Site-Based Program
Announcement Type	Initial
Funding Opportunity Number	O-BJA-2025-172485
Assistance Listing Number	16.838

Executive Summary

This funding opportunity seeks to develop, implement or expand comprehensive programs in response to overdose deaths, illicit opioids, stimulants, and other substances of abuse. Through this program, state, territorial, local, and tribal governments can support law enforcement-related activities including efforts to locate and investigate illicit activities related to the unlawful distribution of opioids; increase access to prevention programs and overdose reversal medications; and expand treatment and recovery support services in the community and within correctional facilities.

Please see the [Eligible Applicants](#) section for the eligibility criteria.

OJP is committed to advancing work that furthers DOJ’s mission to uphold the rule of law, to keep our country safe, and to protect civil rights. OJP provides federal leadership, funding, and other critical resources to directly support law enforcement, combat violent crime, protect American children, provide services to American crime victims, and address public safety challenges, including human trafficking and the opioid crisis.

Key Dates and Times

Funding Opportunity Release Date	March 25, 2026
Pre-Application Webinar	Details about a webinar for this NOFO will be provided at a later date. Please be sure to check BJA’s Upcoming Events for further information.
SAM.gov Registration/Renewal	Begin process by March 25, 2026 and no later than April 20, 2026
Step 1: Grants.gov Application Deadline	11:59 p.m. Eastern Time on May 4, 2026
Step 2: JustGrants Application Deadline	8:59 p.m. Eastern Time on May 11, 2026

Funding Details

Anticipated Total Amount To Be Awarded Under This Funding Opportunity:

\$104,400,000

- **Category 1: Local governments**

- *C-BJA-2025-00097-PROD, Subcategory 1a: Local—Urban area or large jurisdiction*
 - Anticipated Number of Awards: 19
 - Anticipated Award Ceiling: Up to \$1,600,000
 - Anticipated Period of Performance Start Date: June 1, 2026
 - Anticipated Period of Performance Duration: 36 months
- *C-BJA-2025-00098-PROD, Subcategory 1b: Local—Suburban area or medium-size jurisdiction*
 - Anticipated Number of Awards: 20
 - Anticipated Award Ceiling: Up to \$1,300,000
 - Anticipated Period of Performance Start Date: June 1, 2026
 - Anticipated Period of Performance Duration: 36 months
- *C-BJA-2025-00099-PROD, Subcategory 1c: Local—Rural jurisdiction*
 - Anticipated Number of Awards: 10
 - Anticipated Award Ceiling: Up to \$1,000,000
 - Anticipated Period of Performance Start Date: June 1, 2026
 - Anticipated Period of Performance Duration: 36 months

- **C-BJA-2025-00100-PROD, Category 2: State governments**

- Anticipated Number of Awards: 4
- Anticipated Award Ceiling: Up to \$7,000,000
- Anticipated Period of Performance Start Date: June 1, 2026
- Anticipated Period of Performance Duration: 36 months

- **C-BJA-2025-00101-PROD, Category 3: Tribal governments**

- Anticipated Number of Awards: 10
- Anticipated Award Ceiling: Up to \$1,000,000
- Anticipated Period of Performance Start Date: June 1, 2026
- Anticipated Period of Performance Duration: 36 months

Note: Applicants may propose a budget that is less than the anticipated award ceiling amount. The budget should be reasonable to conduct the proposed project and be within the applicant's capacity to manage.

Availability of Funds

This funding opportunity, and awards under this funding opportunity, are subject to the availability of funding and any changes or additional requirements that may be imposed by the agency or by law. In addition, nothing in this NOFO is intended to, nor does it, create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States or its departments, agencies, entities, officers, employees, agents, or any other person.

Statutory Authority

Authority for awards under this funding opportunity is provided by the Full-Year Continuing Appropriations Act, 2025 (Pub. L. No. 119-4, Div. A, Secs. 1101(a)(2) and 1301(4), 139 Stat. 9, 10-11, 17; see Pub. L. No. 118-42, 138 Stat. 25, 148-49, para. 15(F)).

Agency Contact Information

For assistance with the requirements of this funding opportunity:

OJP Response Center

Phone: 800-851-3420 or 202-353-5556 (TTY for hearing-impaired callers only)

Email: OJP.ResponseCenter@usdoj.gov

Hours of operation: 9:00 a.m. to 5:00 p.m. Eastern Time (ET) Monday–Friday

For assistance with **SAM.gov** (registration/renewal):

SAM.gov Help Desk

Web: [SAM.gov Help Desk \(Federal Service Desk\)](#)

Hours of operation: 8:00 a.m. to 8:00 p.m. ET Monday–Friday

For assistance with **Grants.gov** (registration, submission of the Application for Federal Assistance SF-424):

Grants.gov Customer Support Hotline

Phone: 800-518-4726, 606-545-5035

Email: support@grants.gov

Web: [Grants.gov Customer Support](#)

Hours of operation: 24 hours a day, 7 days a week, except on federal holidays

For assistance with **JustGrants** (registration, submission of full application):

JustGrants Service Desk

Phone: 833-872-5175

Email: JustGrants.Support@usdoj.gov

Hours of operation: 7:00 a.m. to 9:00 p.m. ET Monday–Friday and 9:00 a.m. to 5:00 p.m. ET on Saturday, Sunday, and federal holidays.

For procedures related to unforeseen technical issues beyond the control of the applicant that impact submission by the deadlines, see [Experiencing Technical Issues Preventing Submission of an Application \(Technical Waivers\)](#).

Resources for Applying

Pre-Application Webinar: Details about a webinar for this NOFO will be provided at a later date. Please be sure to check BJA's [Upcoming Events](#) for further information.

[OJP Grant Application Resource Guide](#): Referred to as the “Application Resource Guide” throughout the NOFO, this resource provides guidance to help applicants for OJP funding prepare and submit their applications.

[JustGrants Application Submission Training Webpage](#): Offers helpful information and resources on the grant application process.

Note: If this NOFO requires something different from any guidance provided in the [Application Resource Guide](#), the difference will be noted in this NOFO and the applicant should follow the guidance in this NOFO.



ELIGIBILITY

Eligible Applicants

The types of entities that are eligible to apply for this funding opportunity are listed below:

- **Government Entities**
 - State governments
 - County governments
 - City or township governments
 - Special district governments
 - Native American tribal governments (federally recognized)
- **Other**
 - Other units of local government

State Government Entities: For the purposes of this NOFO, “state” means any state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

“Other” Entities Definition:

- **Other Units of Local Government:** For the purposes of this notice of funding opportunity, other units of local government include towns, boroughs, parishes, villages, or other general purpose political subdivisions of a state.

Additional Applicant Eligibility Factors

In order to request a federal grant award under this program, an applicant that is a State or local government entity must submit a certification (using only the template provided in Appendix 1, entitled “[Certification by the Chief Executive Officer \(or senior official\) of the Applicant Government](#).” Tribal government entities and educational organizations (e.g., public or state-controlled institutions of higher education) are not required to submit this certification. This certification is a basic minimum requirement of this funding opportunity, such that applications from applicants that are required to submit it and fail to do so, will be denied.

Also, such applicants should anticipate that awards to state or local government entities under this NOFO will include an award condition addressing compliance with 8 U.S.C. 1373.

Local Governments (Category 1): Applicants that are applying as local governments should ensure they apply under the appropriate subcategory, based on the population size of the jurisdiction receiving services, as noted below:

- Subcategory 1a: Local—Urban area or large jurisdiction. This includes an urban area or large jurisdiction with a population greater than 500,000.
- Subcategory 1b: Local—Suburban area or medium-size jurisdiction. This includes a suburban or medium-size jurisdiction with a population between 100,000 and 500,000.
- Subcategory 1c: Local—Rural jurisdiction. This includes a rural jurisdiction as defined by the [Rural Health Grants Eligibility Analyzer](#). All jurisdictions that are not designated as rural via the analyzer but have a population of less than 100,000 should apply in subcategory 1b.

State Governments (Category 2): Applicants that are applying as state governments should ensure they apply under Category 2.

- Eligible state applicants include either the State Administering Agency (SAA) responsible for directing criminal justice planning, the State Alcohol and Substance Use Agency, or other state agency deemed appropriate to coordinate and manage the planning and implantation of the proposed project.
- State applicants must apply for funding on behalf of six or more jurisdictions or areas (including localities, judicial districts, tribal entities, regions, or other location designations affected by increases in substance use or high rates of illicit opioid distribution) within the state. The state must assume responsibility for the management, oversight, and evaluation of all projects identified.

Tribal Governments (Category 3): This includes all Native American tribal governments (federally recognized).

BJA may choose to fund applications submitted under this FY 2025 NOFO in future fiscal years, dependent on, among other considerations, the merit of the applications and the availability of appropriations.

Limit on Number of Applications

An applicant may submit more than one application if each application proposes a different project in response to the NOFO. For example, a state applicant may submit more than one application under Category 2 if each application proposes separate jurisdictions or focus areas and aligns with the goals of the NOFO. Additionally, local or tribal jurisdictions included as a jurisdiction recommended for funding in a Category 2 application may also apply as a direct grant recipient under Category 1. However, in either case, jurisdictions will not receive more than one award for the same project in the same fiscal year.

Applications under which two or more entities (project partners) would carry out the federal award will be considered. However, only one entity may be the applicant for the NOFO; any others must be proposed as subrecipients. See the [Application Resource Guide](#) for additional information on subawards.

An entity may be proposed as a subrecipient in more than one application.

Cost Sharing/Match Requirement

This NOFO does **not** require cost sharing/match.



PROGRAM DESCRIPTION

General Purpose of the Funding

COSSUP funds support the development, implementation, or expansion of comprehensive programs in response to overdose deaths, illicit opioids, stimulants, and other substances. Through this program, state, territorial, local, and tribal governments can support law enforcement-related activities, including efforts to locate and investigate illicit activities related to the unlawful distribution of opioids; increase access to prevention programs and overdose reversal medications; and expand treatment and recovery support services in the community, within correctional facilities and upon reentry.

Allowable Uses of Funds:

- Locating or investigating illicit activities related to the unlawful distribution of opioids.
- Pre-booking or post-booking alternative-to-incarceration treatment programs that serve individuals at high risk for overdose or substance abuse.
- Law enforcement and other first responder diversion programs. A variety of multidisciplinary overdose prevention, response, and diversion and referral models, led by law enforcement and other first responders, have emerged in communities throughout the nation. Education and prevention programs to connect law enforcement agencies with K–12 students.
- Prescription drug take-back programs for unused controlled substances found in the home and used by hospitals, long-term care facilities, and other facilities.
- Naloxone, including training on the use of naloxone, for law enforcement, first responders, criminal justice professionals, and communities.
- Embedding social services with law enforcement in order to respond rapidly to drug overdoses.
- Court-based intervention programs or family court programming to prioritize and expedite treatment and recovery services to individuals at high risk for overdose.
 - *Note: Funding is also available under other BJA and Office of Juvenile Justice and Delinquency Prevention (OJJDP) NOFOs to implement or enhance an adult treatment court, a juvenile drug court, a family treatment court, or a veterans treatment court.*
- Evidence-based treatment, such as medications for opioid use disorder, as well as recovery support services including transitional or recovery housing and peer recovery support services. No more than 30 percent of total grant funds may be used for transitional or recovery housing.
- Comprehensive, real-time, regional information collection, analysis, and dissemination.

Applicants should refer to [Application Contents, Submission Requirements, and Deadlines: Budget Detail Form](#) for information on allowable and unallowable costs that may inform the development of their project design.

Agency Funding Priorities

In order to advance public safety and help meet its mission, OJP will provide priority consideration applicants that propose (as applicable within the scope of this funding opportunity) projects designed to advance the goals listed below. Applicants seeking priority consideration

should specify in the proposal narrative (and in the budget detail form, as applicable) which of the following goal(s) the project is intended to advance and how it will do so:

- (a) Directly supporting law enforcement operations (including immigration law enforcement operations);
- (b) Combatting violent crime;
- (c) Supporting services to American citizens;
- (d) Protecting American children;
- (e) Supporting American victims of trafficking and sexual assault; and
- (f) State/local law enforcement efforts that are coordinated with federal law enforcement efforts (including immigration law enforcement efforts)—at minimum as shown by—

(1) compliance with 8 U.S.C. § 1373, which provides that state and local government entities may not prohibit, or in any way restrict, any government entity or official from sending to, receiving from, maintaining, or exchanging information regarding citizenship or immigration status, lawful or unlawful, of any individual with components of the U.S. Department of Homeland Security or any other federal, state or local government entity; and

(2) having in place a statute, ordinance, rule, regulation, policy, or practice that is designed to ensure both— (A) that agents of the United States acting under color of federal law in fact are given access to any pertinent correctional facility for the purpose of permitting such agents to meet with individuals who are (or are believed by such agents to be) aliens and to inquire as to such individuals' right to be or remain in the United States; and (B) that, when any such facility receives from the U.S. Department of Homeland Security a formal written request authorized by the Immigration and Nationality Act that seeks advance notice of the scheduled release date and time for a particular alien in such facility, then such facility in fact will honor such request and (as early as practicable) provide the requested notice to such Department.

In addition to the agency priorities listed above, priority consideration will be given under this NOFO to applicants in states and units of local government that actively meet the below criteria, to the maximum extent permitted by law:

- (i) enforce prohibitions on open illicit drug use;
- (ii) enforce prohibitions on urban camping and loitering;
- (iii) enforce prohibitions on urban squatting;
- (iv) enforce, and where necessary, adopt, standards that address individuals who are a danger to themselves or others and suffer from serious mental illness or substance use disorder, or who are living on the streets and cannot care for themselves, through assisted outpatient treatment or by moving them into treatment centers or other appropriate facilities via civil commitment or other available means, to the maximum extent permitted by law; or

(v) for state applicants, substantially implement and comply with, to the extent required, the registration and notification obligations of the Sex Offender Registry and Notification Act, particularly in the case of registered sex offenders with no fixed address, including by adequately mapping and checking the location of homeless sex offenders.

Applicants seeking this additional priority consideration, should complete the “Agency Funding Priorities Inventory—Ending Crime and Disorder (Funding Priority Inventory 3)” in JustGrants to indicate which criteria they are actively meeting.

Note: Addressing these priority areas is one of many factors that OJP considers in making funding decisions. Receiving priority consideration for one or more priority areas does not guarantee a funding award.

Unallowable Uses of Funds

The following are certain unallowable costs and certain activities that are out of the program scope and will not be funded.

1. Out of program scope is any program or activity, at any tier that, directly or indirectly, violates (or promotes or facilitates the violation of) federal immigration law (including 8 U.S.C. § 1373) or impedes or hinders the enforcement of federal immigration law—including by failing to comply with 8 U.S.C. § 1373, give access to DHS agents, or honor DHS requests and provide requested notice to DHS agents.
2. Out of program scope is any program or activity, at any tier that violates any applicable Federal civil rights or nondiscrimination law. This includes violations that (1) indirectly violate the law, including by promoting or facilitating violations; or (2) unlawfully favor individuals in any race or protected group, including on a majority or minority, or privileged or unprivileged, basis, within a given area, population, or sector.
3. As specified in the [DOJ Grants Financial Guide](#), in Chapter 3.13 “Unallowable Costs” (“Legal Services for Aliens”), any obligations of funds, at any tier, under this award to provide (or to support the provision of) legal services to any removable alien or any alien otherwise unlawfully present in the United States shall be unallowable costs for purposes any award made under this notice, but the foregoing shall not be understood to apply: (1) to legal services to obtain protection orders for victims of crime; or (2) to immigration-related legal services that may be expressly authorized or required by any law, or any judicial ruling, governing or applicable to the award.

Program Goals and Objectives

Goal: The goal of COSSUP is to reduce the impact of opioids, stimulants, and other substances on individuals and communities—including a reduction in the number of overdose fatalities—and to mitigate the impacts on crime victims by supporting comprehensive, collaborative initiatives.

Objective 1: Increase access to and receipt of prevention, treatment, and recovery support services for individuals with substance use disorder in the community, in correctional settings, and upon reentry.

Objective 2: Reduce overdose deaths.

Objective 3: Support law enforcement-related efforts, including locating or investigating illicit activities related to the unlawful distribution of opioids to promote public safety.

How Awards Will Contribute to Program Goals/Objectives

The award recipients will plan, implement, or expand comprehensive programs that identify, respond to, treat, and support those impacted by illicit opioids, stimulants, or other substances. The recipients will focus on improving safety and health outcomes for individuals who come in contact with the criminal justice systems through comprehensive programs. These efforts will contribute to increased capacity at the local and state level to support treatment and recovery, reductions in overdose deaths, and improved public safety.

Expected Outcomes: Deliverables and Performance Measures

To achieve the goals and objectives of this funding opportunity, OJP has identified expected deliverables that must be produced by a recipient. OJP has also identified performance measures (pieces of data) that will indicate how a recipient is achieving the performance goals and objectives previously identified. Recipients will need to collect and report this performance measure data to OJP.

OJP will measure success by reviewing a recipient's submission of performance reports and data and the extent to which project implementation reflects progress toward the goals and objectives of this NOFO.

Deliverables

Award recipients will be expected to develop and submit the deliverables listed below in the course of implementing their proposed project.

Category 1 Deliverables:

1. Implement one or more of the allowable activities.
2. Submit a final report documenting the interventions, outcomes, and lesson learned.

Category 2 Deliverables:

1. Support selected jurisdictions' planning and implementation of projects.
2. Submit a final report documenting the interventions, outcomes, and lessons learned.

Category 3 Deliverables:

1. Implement one or more of the allowable activities.
2. Submit a final report documenting the interventions, outcomes, and lessons learned.

In addition to deliverables, recipients under this funding are required to follow the standard [Post-Award Requirements and Administration](#).

Performance Measures

OJP will require each award recipient to submit regular performance reports that communicate progress toward achieving the goals and objectives identified in [Program Goals and Objectives](#). Applicants can visit [OJP's performance measurement page](#) at ojp.gov/performance for more information on performance measurement activities.

BJA will provide further guidance on performance measures and the post-award submission process to successful awardees.

Funding Instrument

OJP expects to make awards under this funding opportunity as grants. See the “[Administrative, National Policy, and Other Legal Requirements](#)” section of the [Application Resource Guide](#) for a brief discussion of important statutes, regulations, and award conditions.



APPLICATION CONTENTS, SUBMISSION REQUIREMENTS, AND DEADLINES

This NOFO contains all the information needed to apply for this funding opportunity. The application for this funding opportunity is submitted through web-based forms and attachments in Grants.gov and JustGrants through the steps that follow.

Unique Entity Identifier (UEI) and SAM.gov Registration

To submit an application, an applicant must have an active registration in the [System for Award Management \(SAM.gov\)](#). SAM.gov assigns entities a unique entity identifier (UEI) that is required for the entity to apply for federal funding. Applicants will enter their UEI with their application. Award recipients must then maintain an active UEI for the duration of their award's period of performance.

First-time Registration: Entities registering in SAM.gov for the first time will submit information about their entity type and structure, financial information (such as dates of the fiscal year, banking information, and executive compensation), entity points of contact, and other information. The information is reviewed and verified by SAM.gov, and then a UEI is issued. This process may take several weeks, so entities considering applying for funding should begin the registration process as soon as possible.

Renewing an Existing Registration: Entities must renew their SAM.gov registration every 12 months to keep it active. If an entity does not renew their SAM.gov registration, it will expire. An expired registration can delay or prevent the submission of an application for funding in Grants.gov and JustGrants.

Applicants are encouraged to start the SAM.gov registration or renewal process **at least 30 days prior to the application's Grants.gov deadline**. Applicants who fail to begin the registration or renewal process at least 10 business days prior to the Grants.gov deadline may not be able to complete the process in time and will not be considered for a technical waiver that allows for late submission.

Submission Instructions: Summary

Applications must be submitted to DOJ electronically through a two-step process that begins in Grants.gov and is completed in JustGrants. See [Basic Information: Key Dates and Times](#) for the Grants.gov and JustGrants application deadlines.

- **Step 1:** The applicant must submit the required [Application for Federal Assistance SF-424](#) by the Grants.gov deadline.
- **Step 2:** The applicant must submit the full application, including attachments, through JustGrants by the deadline (see [JusticeGrants.usdoj.gov](#)).

Submission Step 1: Grants.gov Submission of SF-424

Access/Registration

If the applicant does not already have a Grants.gov account, they will need to register for this opportunity in Grants.gov. Applicants should follow the Grants.gov [Quick Start Guide for Applicants](#) to register, create a workspace, assign roles, submit an application, and troubleshoot issues.

Submission of the SF-424

Applicants will begin the application process in Grants.gov with the submission of the SF-424, which collects the applicant's name, address, and UEI; the funding opportunity number; and proposed project title, among other information. The SF-424 must be signed by the Grants.gov Authorized Organizational Representative for the applicant.

See the [Application Resource Guide](#) for additional information on completing the SF-424.

Section 8F – Applicant Point of Contact: Please include the name and contact information of the individual **who will complete the application in JustGrants**. JustGrants will use this information (i.e., email address) to assign the application to this user in JustGrants.

Section 19 – Intergovernmental Review: This funding opportunity is not subject to [Executive Order \(E.O.\) 12372](#) (Intergovernmental Review). Applicants should answer section 19 by selecting, "Program is not covered by E.O. 12372."

An applicant should submit the SF-424 as early as possible and recommended not later than 48 hours before the Grants.gov deadline. If an applicant fails to submit the SF-424 in Grants.gov by the deadline, they will be unable to submit their application in JustGrants.

Once the first part of the application has been successfully submitted in Grants.gov, the Grants.gov Workspace status will change from "In Progress" to "Submitted." Applicants will also receive a series of four Grants.gov email notifications. Refer to the [DOJ Application Submission Checklist](#) for additional details.

If an applicant needs to update information in the SF-424 after it is submitted in Grants.gov, they can update the information as part of their JustGrants submission (see [Application Contents, Submission Requirements, and Deadlines: Standard Applicant Information](#)). They do not need to submit an update in Grants.gov.

Submission Step 2: JustGrants Submission of Full Application Access/Registration

For first-time JustGrants applicants, once the application is received from Grants.gov, DOJ will send an email (from DIAMD-NoReply@usdoj.gov) to the email address listed in Section 8F of the SF-424 with instructions on how to create a JustGrants account. This email should arrive within 24 hours after confirmation from Grants.gov of the SF-424 submission.

Creating and setting up a JustGrants account consists of three steps:

1. Follow the instructions in the email to first confirm who will be the Entity Administrator (the person who manages which staff can access JustGrants on behalf of the applicant).
2. Log in to JustGrants and confirm the information in the Entity Profile.
3. Invite other individuals who will serve as the Application Submitter and the Authorized Representative for the applicant to register for JustGrants.

These steps should be completed in JustGrants as early as possible and recommended not later than 48 hours before the JustGrants deadline. Once registered in JustGrants, the Application Submitter will receive a link in an email to complete the rest of the application in JustGrants. Applicants can find additional information on JustGrants registration in the [DOJ Grant Application Submission Checklist](#).

Preparing for Submission

Some of the required sections of the application will be entered directly into JustGrants, and other sections will require documents to be uploaded and attached. Therefore, applicants should allow enough time before the JustGrants deadline to prepare, enter, and upload all the requirements of the application.

Applicants may save their application in the system and add to or change the application as needed prior to hitting the “Submit” button at the end of the application in JustGrants. After the application deadline, no changes or additions can be made to the application. **OJP recommends that applicants submit the complete application package in JustGrants at least 48 hours prior to the JustGrants deadline.**

For additional information, including file name and type requirements, see the “How To Apply” section in the [Application Resource Guide](#).

Standard Applicant Information

The Standard Applicant Information section of the JustGrants application is pre-populated with the SF-424 data submitted in Grants.gov. The applicant will need to review the Standard Applicant Information in JustGrants and can make whatever edits are needed. Within this section, the applicant will need to add ZIP codes for areas affected by the project; confirm their Authorized Representative; and confirm the organization’s unique entity identifier, legal name, and address.

Proposal Abstract

A proposal abstract (no more than 2,000 characters) summarizing the proposed project must be completed in the JustGrants web-based form. The text from abstracts will be made publicly available on the OJP.gov and USASpending.gov websites if the project is awarded, so this section of the application should not contain any personally identifiable information (e.g., the name of the project director).

The abstract should be in paragraph form without bullets or tables and written in the third person (e.g., they, the community, their, themselves, rather than I or we). The abstract should include the following information:

- The name of the applicant’s proposed project.
- The purpose of the proposed project (i.e., what the project will do and why it is necessary).
- Where the project will take place (i.e., the service area, if applicable).
- Who will be served by the project (i.e., who will be helped or have their needs addressed by the project).
- What activities will be carried out to complete the project.
- The subrecipient(s)/partner organizations or entities, if known.
- Deliverables and expected outcomes (i.e., what the project will achieve).

See the [Application Resource Guide](#) for an [example](#) of a proposal abstract.

Data Requested With Application

Financial Management and System of Internal Controls Questionnaire (including Applicant Disclosure of High-Risk Status)

The Financial Management and System of Internal Controls Questionnaire helps OJP assess what financial management and internal control systems the applicant has in place, whether these systems would be sufficient to maintain a funding award, and the associated potential risks of an applicant as part of the pre-award risk assessment process. Every OJP applicant (other than an individual applying in their personal capacity, not representing an applicant organization) is required to complete the web-based form in JustGrants. See the [Application Resource Guide: Financial Management and System of Internal Controls Questionnaire \(including Applicant Disclosure of High-Risk Status\)](#) for additional guidance on how to complete the questionnaire.

Agency Funding Priorities Inventory

Applicants seeking priority consideration under the [Agency Funding Priorities](#) section should answer the two inventory question sets, entitled Agency Funding Priorities Inventory and Agency Funding Priorities Inventory – Ending Crime and Disorder (Funding Priority Inventory 3), in their entirety in the web-based form in JustGrants.

Proposal Narrative

Format of the Proposal Narrative: The Proposal Narrative will be submitted as an attachment in JustGrants. The attached document should be double-spaced, using a standard 12-point size font; have no less than 1-inch margins; have numbered pages; and should not exceed 20 pages. If the Proposal Narrative does not comply with these restrictions, OJP may consider such noncompliance in peer review and in final award decisions.

Sections of the Proposal Narrative: The Proposal Narrative must include the six sections listed below. If the applicant seeks priority consideration, the Proposal Narrative must state which priority goal(s) the applicant's project will advance and describe how (see section [Agency Funding Priorities](#) under [Program Description](#)).

1. Description of the Issue: What critical issue or problem is the applicant proposing to address with this project? Please include:

- The applicant entity and the state or region(s) or communities, including whether the proposed project area is urban, suburban, tribal, rural, or a combination.
- For Category 1 applicants, identify whether the application is applying under Subcategory 1a, 1b, or 1c.
- A brief explanation of the need, gap, or issue to be addressed by the proposed project.
- Supporting information, data, or evidence to demonstrate the need's existence, size, and impact on the target population and community. The applicant must provide verified sources for the data that support the description of the need.
- Information that documents the impact of opioids, stimulants, and other substances within the proposed project area(s), including fatal and nonfatal overdoses and unlawful distribution of opioids or other substances.
- Any specific challenges motivating the applicant's interest to apply for this grant.
- How the need relates to the purpose of the NOFO.

2. Funding Need: Why does the applicant need federal funding assistance? Please include:

- An explanation of the applicant's inability to fund the proposed project without federal assistance.
- A description of any existing funding or resources that are being leveraged to support the proposed project.
- A list of all active BJA grants in your state or jurisdiction for activities that are related to those listed in the proposed application. Please include the grant number. Provide specific details about how the proposed project will be coordinated with existing COSSUP-affiliated projects (including Comprehensive Opioid Abuse Program (COAP) and Comprehensive Opioid, Stimulant, and Substance Abuse Program (COSSAP) in the applicant's jurisdiction (either local or state) and how the proposed project will not be duplicative of current efforts. Search for past COAP/COSSAP/COSSUP awards by grantee at: [Awards | Bureau of Justice Assistance](#).
- For the purposes of this NOFO, BJA prefers to fund implementation or enhancement projects in jurisdictions that are not current BJA COSSUP-funded sites. If the applicant is a recipient of a COSSUP (including COSSAP or COAP) award that is active and has 12 months or more remaining on the project period, the applicant must clearly describe how this proposed project is distinct and intended to fund different activities or different service areas from those activities funded under the existing award.
 - For Category 2 (state applicants), if any of the applicant's proposed local or regional sites has an active COSSUP (including COSSAP or COAP) award with 12 months or more remaining on the project period, the applicant must clearly describe how this proposed project is distinct and intended to fund different activities from those activities funded under the existing award.
- A description of the applicant's plan to sustain the proposed project activities after grant funding ends.

3. Project Goals and Objectives: How will the proposed project address the need identified and address the purpose of the NOFO? Please include:

- Project goals (goals are broad, visionary statements on what the applicant hopes to accomplish).
- Project objectives (objectives are specific outcomes the applicant plans to achieve through project activities).
- How the applicant's goals and objectives relate to the goals and objectives of the NOFO.

4. Project Design and Implementation: How will the applicant implement project activities that meet the goals and objectives? Please include:

- What activities the applicant will conduct to achieve the proposed goals and objectives. For example, increasing availability and access to naloxone. (Please refer to the allowable activities described in the "Specific information" section and complete and include the "Planned Activities Chart" as an attachment).
- How the applicant will deliver or complete those activities. A plan for how the project will carry out activities, including steps for working with any other agencies, organizations, and communities.

- When the activities will take place. A timeline indicating when each activity will take place
- Who will participate in and benefit from the activities, including how many individuals the proposed project aims to service.
- What deliverables, reports, and other items will be produced as part of the project, and a plan for how required deliverables will be completed.
- A description of any subrecipients the applicant plans to use to help conduct the project, including names (if known) or how the applicant will identify them. Please describe their role in conducting project activities.
- A detailed description of any services, treatment, or supports provided.
- A description of research and evaluation (if applicable). Applicants have the option to propose a research and evaluation component.
 - Explain what research and evaluation will be conducted, how it will provide meaningful insights into identifying and solving local, state, or regional challenges, and how it may contribute to the national body of knowledge with respect to best practices.
 - Applicants should also include a description of the research and evaluation partner (if known) or the process for identifying the research partner and describe how the partnership will be sustained after the grant period ends.
- Additionally, Category 2 applicants should include a description of the following in their project design and implementation:
 - Needs of the selected local or regional sites and the reason these particular sites were selected.
 - How the state will assist with supporting the local or regional sites, collect performance data from the sites, and provide subgrant monitoring and oversight.
 - How the state applicant agency will work with the local or regional sites to implement the project and develop the mandatory deliverables, including a final report with outcomes and lessons learned.

5. Capabilities and Competencies: What administrative and technical capacity and expertise does the applicant bring to successfully complete this project? Please include:

- A short description of the applicant’s capacity to deliver the proposed project and meet the requirements of the award, including collecting and reporting the required performance measure data. Who will be responsible for this task, and how will the applicant collect the data? Refer to [Program Description: Performance Measures](#) for additional details on performance measures for this funding opportunity.
- A summary of relevant experience of team members with key responsibilities for implementing the project. Include a description of the management structure and staffing, specifically identifying the key person (or people) responsible for carrying out program or project activities. This includes who will serve as the project coordinator, the project coordinator’s duties, the amount of time this position will dedicate to the project per week, and which agency will house the project coordinator. If the project coordinator will be hired after the award, please provide a job description.

- A description of projects or activities the applicant organization has conducted, or is
- Identify each partner agency that has committed to this effort. Discuss any previous collaboration, communication, and coordination that occurred that will help to achieve the objectives and describe any existing partnership agreements. Include a description of any relevant multidisciplinary coordinating body that provides an overview of its composition, mission, background, and how the entity or partnerships will be supported and sustained after the grant period ends.
- Research and evaluation capabilities and competencies (if applicable): For applications involving a research and evaluation component, describe the qualifications of the research partner and their prior experience. Describe the roles and responsibilities of the research partner and how the applicant will ensure that the research partner will have access to relevant data, personnel, and the ability to monitor operations that are relevant to the evaluation of the initiative. Discuss what data sources will be used and any legal, policy, or other barriers to gaining access to the data and how those barriers will be addressed.
 - Note: Researchers should be experienced in several different data collection methodologies and in both quantitative and qualitative research methods. It is preferable that they have several years of evaluation research experience and have experience with oral and written presentations of research results. Research partners should be able to conduct scientifically rigorous evaluations and be well versed in evaluation methods.

6. Plan for Collecting the Data Required for Performance Measures: What will be the process for measuring project performance? Please include:

- A description of the process for measuring project performance.
- An identification of who will collect the data, who is responsible for performance measurements, and how the information will be used to guide and evaluate the project's impact.
- A description of the process to accurately report data.

Project Evaluations: An applicant that proposes to use award funds to conduct project evaluations must follow the guidance in the "[Note on Project Evaluations](#)" section in the [Application Resource Guide](#).

Budget and Associated Documentation: Budget Detail Form

The applicant will complete the JustGrants budget detail form. The form collects the individual costs under each cost category needed to implement the proposed project. Applicants should ensure that the name/description of each cost is clear and provide the detailed calculation (e.g., cost per unit and number of units) for the total cost. Applicants should enter additional narrative, as needed, to fully describe the cost calculations and connection to the project goals and objectives (including, if applicable, describing connections to OJP priority goals).

Budget proposals should include the funding needed for a 36-month project period to implement the proposed activities. In preparing their budget proposals, applicants should consider what types of costs are allowable, if awarded funding. Costs are allowable when they are reasonable,

allocable to, and necessary for the performance of the project funded under the federal award and when they comply with the funding statute and agency requirements, including the conditions of the award and the cost principles set out in [2 C.F.R. Part 200, Subpart E](#) and the [DOJ Grants Financial Guide](#).

The budget narrative should generally demonstrate how the applicant will maximize the cost effectiveness of grant expenditures. The budget narrative should also demonstrate cost effectiveness in relation to potential alternatives and the project's objectives. Include an appropriate percentage of the total grant award for performance measurement. There is no minimum or maximum requirement regarding what constitutes an appropriate percentage; however, the budget should be adequate to fund the activities outlined in the application. The budget narrative should explain how the amount dedicated to these activities is adequate to support the proposed activities.

When developing the project budget, applicants should consider the following:

- The funds requested in the budget must be clearly connected to and support the project's design and be reasonable in cost.
- Grantees are prohibited from using federal funds to support activities that violate the Controlled Substances Act.
- If an applicant proposes to fund recovery or transitional housing, no more than 30 percent of the total budget may be used for this purpose. Transitional housing typically involves a temporary residence for up to 24 months with wraparound services to help individuals stabilize their lives.
- Funding may not be used for construction or purchase of a facility.
- Transportation services may be included in the budget. These services may be provided to individuals who: (1) are engaged with the courts and have community corrections appointments or treatment or recovery support-related appointments and activities, (2) require other necessary services to support their treatment and recovery, and (3) have no other means of obtaining transportation. Forms of transportation services may include public transportation, ride services, or a licensed and insured driver who is affiliated with an eligible program provider. If such costs are included, the applicant should be able to certify that they are nonredeemable and nontransferable and that their use by participants can be audited. The applicant must have written policies for determining eligibility, tracking distribution, and ensuring that passes are used only for transportation related to the program's activities.
- States may retain up to 15% of the total award budget for administrative purposes, including overall project coordination, subawardee management, training for subawardees, and coordination of data collection and evaluation activities with no more than half the amount retained (50%) being dedicated to evaluation activities. The remaining must be subawarded to at least six jurisdictions. Any for-profit entities must forgo profit or management fees.

In addition to the unallowable costs identified in the DOJ Grants Financial Guide, award funds may not be used for the following:

- Prizes, rewards, entertainment, trinkets, or any other monetary incentives
- Client stipends
- Gift cards

- Purchase vehicles
- Food and beverages

Costs Associated With a Conference/Meeting/Training: An applicant that proposes to use award funds for activities related to a conference, meeting, training, or similar event should review the [Application Resource Guide](#) for information on prior approval, planning, and reporting costs for a conference/meeting/training.

Costs Associated With Language Assistance and Access: If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable in specific grant programs. Costs to provide reasonable accommodation and facilitate language access for individuals who are deaf or hard of hearing may also be allowable in specific grant programs. See the [Application Resource Guide](#) for information on costs associated with language assistance.

For additional information about how to prepare a budget for federal funding, see the [Application Resource Guide](#) section on “[Budget Preparation and Submission Information](#)” and the technical steps to complete the budget form in JustGrants in the [Complete the Application in JustGrants: Budget](#) training.

Budget and Associated Documentation: Budget/Financial Attachments

Indirect Cost Rate Agreement (if applicable): An applicant with a current, federally approved indirect cost rate agreement should upload it as an attachment in JustGrants.

Indirect costs are costs of an organization that are not readily assignable to a particular project but are necessary for the operation of the organization and the performance of the project. Examples of costs usually treated as indirect include those incurred for operation and maintenance of offices or workspaces and salaries of administrative or support staff. The requirements for the development and submission of indirect cost proposals and cost allocation plans are listed in Appendices III–VII of 2 C.F.R. Part 200. A non-federal applicant should follow the guidelines applicable to its type of organization. See the [DOJ Grants Financial Guide](#) and the [OJP Grant Application Resource Guide](#) for additional information on indirect cost rate agreements.

Consultant Rate (if applicable): OJP has established maximum rates for consultants; see the “Listing of Costs Requiring Prior Approval” section of the [DOJ Grants Financial Guide](#) for more information. If an applicant proposes a rate for a consultant on their project that is higher than the established maximum rate and receives an award, then the award recipient must submit a document requesting approval for the rate and cannot incur costs at the higher rate without prior OJP approval. The award recipient must provide justification for why the proposed rate is higher than the established maximum rate, such as why the rate is reasonable and consistent with that paid for similar services in the marketplace.

Limitation on Use of Award Funds for Employee Compensation for Awards Over \$250,000; Waiver (if applicable): If an applicant proposes to hire employees with federal award funds, for any award of more than \$250,000, the recipient may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the recipient at a rate that exceeds 110 percent of the maximum annual salary payable to a member of the federal government’s Senior Executive Service (SES) at an agency with a Certified SES Performance

Appraisal System for that year. Applicants may request a waiver from this requirement by submitting the appropriate form. See the [Application Resource Guide](#) for information on the “Limitation on Use of Award Funds for Employee Compensation for Awards over \$250,000; Waiver.”

Disclosure of Process Related to Executive Compensation (if applicable): An applicant that is a nonprofit organization may be required to make certain disclosures relating to the processes it uses to determine the compensation of its officers, directors, trustees, and key employees. If applicable, the applicant will upload a description of the process used to determine executive compensation as an attachment in JustGrants. See the [Application Resource Guide](#) for information.

Additional Application Components

The applicant should attach the additional requested documentation listed below in JustGrants.

- **Tribal Authorizing Resolution (if applicable):** An application in response to this NOFO may require inclusion of Tribal authorizing documentation as an attachment. If applicable, the applicant will upload the Tribal authorizing documentation as an attachment in JustGrants. See the [Application Resource Guide](#) for information on Tribal authorizing resolutions.
- **Research and Evaluation Independence and Integrity Statement (if applicable):** If an application proposes research (including research and development) and/or evaluation, the applicant must demonstrate research/evaluation independence and integrity, including appropriate safeguards, before it may receive award funds. The applicant will upload documentation of its research and evaluation independence and integrity as an attachment in JustGrants. For additional information, see the [Application Resource Guide](#).
- **Timeline:** Provide a timeline listing key activities and milestones, and the months during which they will take place.

Disclosures and Assurances

The applicant will address the following disclosures and assurances.

Disclosure of Lobbying Activities: JustGrants will prompt each applicant to indicate if it is required to complete and submit a lobbying disclosure under 31 U.S.C. § 1352.

The applicant is required by law to complete and submit a lobbying disclosure form (Standard Form/SF-LLL) if it has paid or will pay any person to lobby in connection with the award for which it is applying AND this application is for an award in excess of \$100,000. This disclosure requirement is not applicable to such payments by an Indian Tribe, Tribal organization, or any other Indian organization that are permitted by other federal law.

Lobbying means (for this requirement) influencing or attempting to influence an officer or employee of any agency, a member of Congress, an officer or employee of Congress, or an employee of a member of Congress. See 31 U.S.C. 1352; 28 C.F.R. part 69. Note: Most applicants do not engage in activities that trigger this disclosure requirement.

An applicant that is not required by law (31 U.S.C. § 1352) to complete and submit a lobbying disclosure, should enter “No.” By doing so, the applicant is affirmatively asserting (under

applicable penalties) that it has nothing to disclose under 31 U.S.C. § 1352 with regard to the application for the award at issue.

Disclosure of Duplication in Cost Items: To ensure funding coordination across grantmaking agencies, and to avoid unnecessary or inappropriate duplication of grant funding, the applicant must disclose if it has any pending applications for federal funding, including pending applications for subawards of federal funds, for the same project and the same budget items included in this proposal. Complete the JustGrants Applicant Disclosure of Duplication in Cost Items form. See the [Application Resource Guide](#) for additional information.

DOJ Certified Standard Assurances: Review and accept the DOJ Certified Standard Assurances in JustGrants. See the [Application Resource Guide](#) for additional information.

DOJ Certifications: Review the DOJ document [Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Coordination with Affected Agencies](#). An applicant must review and sign the certification document in JustGrants. See the [Application Resource Guide](#) for more information.

Applicant Disclosure and Justification – DOJ High-Risk Grantees (if applicable): If applicable, submit the DOJ High-Risk Disclosure and Justification as an attachment in JustGrants. A DOJ high-risk recipient is an award recipient that has received a DOJ high-risk designation based on a documented history of unsatisfactory performance, financial instability, management system or other internal control deficiencies, noncompliance with award terms and conditions on prior awards, or that is otherwise not responsible. See the [Application Resource Guide](#) for additional information.

Submission Dates & Times

Refer to [Basic Information: Key Dates and Times](#) for the submission dates and times.

Applicants should submit their applications as early as possible and recommended not later than 48 hours before the deadlines. To be considered timely, the full application must be submitted in JustGrants by the JustGrants application deadline. Applicants will use the Certify and Submit feature in JustGrants to confirm that all required application components have been entered, which includes identifying the Authorized Representative for the applicant. Once the application is submitted, the Application Submitter, Authorized Representative, and Entity Administrator receive a confirmation email.

An applicant will receive emails after successfully submitting application components in Grants.gov and JustGrants and should retain all emails and other confirmations received from the SAM.gov, Grants.gov, and JustGrants systems.

Experiencing Technical Issues Preventing Submission of an Application (Technical Waivers)

If an applicant misses a deadline due to unforeseen technical issues with SAM.gov, Grants.gov, or JustGrants, the applicant may request a waiver to submit an application after the deadline. OJP will only consider requests to submit an application via alternative methods or after the deadline when the applicant can document that there is a technical issue with a government system that was beyond their control and that prevents submission of the application via the standard process prior to the deadlines. Issues resulting from circumstances within the applicant's control, such as failure to begin the SAM.gov, Grants.gov, or JustGrants registration and application process in sufficient time, will not be considered.

Requests and documentation must be sent to the OJP Response Center at OJP.ResponseCenter@usdoj.gov. Applicants should follow these steps if they experience a technical issue:

- 1. Contact the relevant help desk to report the issue and receive a tracking number.**

See [Basic Information: Contact Information](#) for the phone numbers, email addresses, and operating hours of the SAM.gov, Grants.gov, and JustGrants help desks. Reports of technical issues to the help desk must occur **before** the application deadline.

If an applicant calls the help desk and experiences a long wait time, they can also email the help desk to obtain a tracking number. Tracking numbers are generated automatically when an applicant emails the applicable service desk, and for this reason, long call wait times for support do not relieve the applicant of the responsibility of getting a tracking number.

2. If an applicant has technical issues with SAM.gov or Grants.gov, the applicant must contact the OJP Response Center at OJP.ResponseCenter@usdoj.gov within 24 hours of the Grants.gov deadline to request approval to submit after the deadline. The applicant's request will need to include:

- A description of the technical difficulties experienced (provide screenshots if applicable).
- A timeline of the applicant's submission efforts (e.g., date and time the error occurred, date and time of actions taken to resolve the issue and resubmit, and date and time support representatives responded).
- An attachment of the complete grant application and all the required documentation and materials (this serves as a "manual" submission of the application).
- The applicant's unique entity identifier (UEI).
- Any SAM.gov, Grants.gov, and JustGrants Service Desk tracking/ticket numbers documenting the technical issue.

3. If an applicant has technical issues with JustGrants that prevent application submission by the deadline, the applicant must contact the OJP Response Center at OJP.ResponseCenter@usdoj.gov within 24 hours of the JustGrants deadline to request approval to submit after the deadline. See step 2 for the list of information the applicant must provide as part of its request.

As a reminder: the waiver request will not be considered unless it includes documentation of attempts to receive technical assistance to resolve the issue prior to the application deadline. OJP will review each waiver request and the required supporting documentation and notify the applicant whether the request for late submission has been approved or denied. An applicant that does not provide documentation of a technical issue (including all information previously listed), or that does not submit a waiver request within the required time period, will be denied.

For more details on the waiver process, OJP encourages applicants to review the "Experiencing Technical Issues" section in the [Application Resource Guide](#).



APPLICATION REVIEW

Responsiveness (Basic Minimum Requirements) Review

OJP screens applications to ensure they meet the basic minimum requirements (BMR) prior to conducting the merit review. Following are the basic minimum requirements for this funding opportunity. If OJP determines that an application does not include these elements, it will not proceed to merit review and will not receive any further consideration.

The application is submitted by an eligible applicant.

- The requested award amount does not exceed the award ceiling.
- The application is responsive to the scope of the NOFO.
- The following application elements are included:
 - SF-424 (Grants.gov)
 - Proposal Narrative (JustGrants)
 - Budget detail form, which includes the budget items, their calculations, and explanation (JustGrants)
 - *Applicant State or local government entities only:* Certification by the Chief Executive Officer (or senior official) of the Applicant Government (using [Appendix 1 template](#))

Applicants whose application fails to meet the BMR are provided notice (including an appropriate point of contact for questions) within a few weeks after the submission due date.

Merit Review Criteria

Peer Review Criteria

Applications that meet the basic minimum requirements will be evaluated for technical merit by peer reviewers based on how the proposed project/program addresses the following criteria:

- **Description of the Issue (5%):** What critical issue or problem the applicant is proposing to address with this project.
- **Funding Need (5%):** Description of the applicant's inability to fund the proposed project without federal assistance, and description of current BJA and COSSUP awards.
- **Project Goals and Objectives (15%):** How the proposed project will address the identified need and the purpose of the funding opportunity.
- **Project Design and Implementation (30%):** The strength of how the applicant will implement activities, including the soundness of the project design and how the activities align to the stated goals and objectives.
- **Capabilities and Competencies (30%):** The applicant's administrative and technical capacity to successfully complete this project.
- **Budget (15%):** Completeness and cost effectiveness.

Programmatic and Financial Review Criteria

After the peer review, applications undergo additional programmatic and financial reviews. OJP staff may reach out to applicants during the programmatic or financial review if a submitted form is incomplete or needs to be updated. Note that OJP staff are not authorized to provide information on peer review scores or comment on programmatic, risk, or budget/financial reviews while the merit review is in progress.

In addition to BMR and peer review criteria, other important considerations for OJP include geographic coverage, strategic priorities (including, but not limited to, the priority areas already mentioned, if applicable), available funding, past performance, and the extent to which the budget detail form accurately explains project costs that are reasonable, necessary, and otherwise allowable under federal law and applicable federal cost principles. If cost sharing/match is not required for this opportunity, applicants will not receive higher consideration by proposing a voluntary match contribution in their budget.

Risk Review

Pursuant to the Part 200 Uniform Requirements, before award decisions are made, OJP also reviews information related to applicant risk. OJP assesses whether an applicant with one or more prior federal awards has a satisfactory record of performance, integrity, and business ethics, including by (among other things) checking whether the applicant is listed in SAM.gov as excluded from receiving a federal award.

Depending on the severity and nature of the risk factors, the risk assessment may result in the removal of an applicant from consideration or selection for award, or it may result in additional post-award conditions and oversight for an awarded applicant.

In addition, if OJP anticipates that an award will exceed \$250,000 in federal funds, OJP also must review and consider any information about the applicant that appears in the non-public segment of the integrity and performance system accessible through SAM.gov.

Important Note on Responsibility/Qualification Data (formerly FAPIIS): An applicant may review and comment on any information about its organization that currently appears in SAM.gov and was entered by a federal awarding agency. OJP will consider such comments by the applicant, in addition to the other information in SAM.gov, in its assessment of the risk posed by the applicant.

Selection Process

All final award decisions will be made by the Assistant Attorney General, unless a statute explicitly authorizes award decisions by another official or there is written delegation of authority to another official. This official may consider not only peer review ratings and program office recommendations, but also other factors as indicated in the “Application Review” section to make final award decisions. For additional information on the application review process, see the [Application Resource Guide](#).



AWARD NOTICES

Federal Award Notices

For successful applicants, JustGrants will send a system-generated email to the Application Submitter, Authorized Representative, and Entity Administrator with information on accessing their official award package in JustGrants. The award package will include key information (such as funding amount and period of performance) as well as award conditions that must be followed. The Authorized Representative for the entity should accept or decline the award within 45 days of the notification. See the [Application Resource Guide](#) for information on award notifications and instructions.

Applicants not selected for an award will receive notification after all award recipients have been notified. OJP also provides unsuccessful applicants with a summary of peer reviewer comments.

Future Funding Opportunities

OJP may, in certain cases, provide additional funding in future years to awards made under this funding opportunity through continuation awards. When making continuation award decisions, OJP will consider, among other factors, OJP's strategic priorities, a recipient's overall management of the award, and the progress of the work funded under the award.

Applications submitted under this FY 2025 funding opportunity may be funded in future fiscal years, dependent on, among other considerations, the merit of the applications and the availability of appropriations.



POST-AWARD REQUIREMENTS AND ADMINISTRATION

Reporting

All award recipients under this funding opportunity will be required to submit the following reports and data:

- Quarterly financial reports.
- Quarterly performance reports.
- Final financial and performance reports.
- If applicable, an annual audit report in accordance with the Part 200 Uniform Requirements or specific award conditions.

See the [Application Resource Guide](#) for additional information on specific post-award reporting requirements, including performance measure data and the method for submitting reports in OJP's online systems. Future awards and fund drawdowns may be withheld if reports are delinquent, and in appropriate cases, OJP may require additional reports.

Performance Measure Reporting

Award recipients are required to submit performance measure data in the Performance Measurement Tool (PMT) quarterly and separately submit semi-annual performance reports in JustGrants. Applicants selected for an award will receive further guidance on post-award reporting processes.

Program- and Award-Specific Award Conditions

OJP includes various conditions on its awards. These may include program-specific conditions, which typically apply to all recipients of a funding opportunity, and award-specific conditions, which are included to address recipient-specific issues (e.g., programmatic or financial risk). Recipients may view all conditions, and actions required to satisfy those conditions, in the award package in JustGrants.

Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the OJP-approved application, the recipient must comply with all award conditions and all applicable requirements of federal statutes and regulations, including the applicable requirements referred to in the assurances and certifications executed in connection with award acceptance. For additional information on these legal requirements, see the "Administrative, National Policy, and Other Legal Requirements" section in the [Application Resource Guide](#).

Civil Rights Compliance

If a successful applicant accepts funding from OJP—as a recipient of OJP funding—that award recipient must comply with certain federal civil rights laws that prohibit the award recipient from discriminating on the basis of race, color, national origin, sex, religion, or disability in how it delivers its program's services or benefits and in its employment practices. The civil rights laws that may be applicable to the award include, but are not limited to, Title VI of the Civil Rights Act of 1964, the nondiscrimination provisions of the Omnibus Crime Control and Safe Streets Act of 1968, and Section 504 of the Rehabilitation Act of 1973. These and other federal civil rights laws are discussed in greater detail on OJP's [Legal Overview—FY 2025 Awards](#) webpage under the

“Civil Rights Requirements” section. Additional resources are available from the [OJP Office for Civil Rights](#).

Compliance with Federal civil rights and nondiscrimination laws is material to the government’s decision to make any award and payment under this program, including for purposes of the False Claims Act, and each recipient will be required to certify (in its acceptance of the conditions of the award) that it does not operate any programs (including any such programs having components relating to diversity, equity, and inclusion) that violate any applicable Federal civil rights or nondiscrimination laws.

See OJP’s [Partnerships with Faith-Based and Other Neighborhood Organizations webpage](#) for specific information for faith-based organizations applying under this NOFO.

Financial Management and System of Internal Controls

Award recipients and subrecipients (including recipients or subrecipients that are pass-through entities) must, as described in the Part 200 Uniform Requirements set out at 2 C.F.R. 200.303, comply with standards for financial and program management. See the [Application Resource Guide](#) for additional information.

Information Technology Security Clauses

An application in response to this NOFO may require inclusion of information related to information technology security. See the [Application Resource Guide](#) for more information.

Other Reporting Requirements

Applicants and recipients are required to notify OJP if you know that you or any of your organization’s principals for the award transaction are presently excluded or disqualified (i.e., debarred or suspended) or otherwise meet any of the criteria in 2 C.F.R. 180.335. Recipients must comply with requirements in 2 C.F.R. Part 180, as implemented by DOJ in 2 C.F.R. Part 2867, which, among other things, require recipients to check certain information sources and, in some cases, notify the federal awarding agency prior to the agency awarding federal funds via contracts or subawards.

If a recipient’s award includes a federal share of more than \$500,000 over the period of performance of the award, then the award (per 2 C.F.R. 200.113) will include a condition that may require the recipient to report and maintain certain information (relating to certain criminal, civil, and administrative proceedings) in SAM.gov. See the [Reporting Requirements page](#) for more information.



OTHER INFORMATION

Information Regarding Potential Evaluation of Programs and Activities

OJP may conduct or support an evaluation of the projects and activities funded under this NOFO. For additional information on what should be included in the application, see the [Application Resource Guide](#) section “Information Regarding Potential Evaluation of Programs and Activities.”

Freedom of Information and Privacy Act

See the [Application Resource Guide](#) for important information on the Freedom of Information and Privacy Act (5 U.S.C. §§ 552 and 552a).

Applicants are advised not to include any unnecessary personally identifiable information, sensitive law enforcement information, or confidential financial information with the application.

Provide Feedback to OJP

See the [Application Resource Guide](#) for information on how to provide feedback to OJP.



APPLICATION CHECKLIST

BJA FY25 Comprehensive Opioid, Stimulant, and Substance Use, Site-Based Program

This application checklist has been created as an aid in developing an application. For more information, reference the “[Unique Entity Identifier \(UEI\) and SAM.gov Registration/Renewal](#)” in the [OJP Grant Application Resource Guide](#) and the [DOJ Application Submission Checklist](#).

SAM.gov Registration/Renewal

- Confirm that your entity’s registration in the System for Award Management (SAM.gov) is active through the NOFO period. Submit a new or renewal registration in SAM.gov, if needed (see [Application Resource Guide](#)).

Grants.gov Registration

- Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password (see [Application Resource Guide](#)).
- Acquire AOR confirmation from the E-Business Point of Contact (E-Biz POC) (see [Application Resource Guide](#)).

Grants.gov Opportunity Search

- Search for the funding opportunity in Grants.gov using the opportunity number, assistance listing number, or keyword(s).
- Select the correct Competition ID.
 - Category 1a – Local Governments (urban): C-BJA-2025-00097-PROD
 - Category 1b – Local Governments (suburban): C-BJA-2025-00098-PROD
 - Category 1c – Local Governments (rural): C-BJA-2025-00099-PROD
 - Category 2 – State Governments: C-BJA-2025-00100-PROD
 - Category 3 – Tribal Governments: C-BJA-2025-00101-PROD
- Access the funding opportunity and application package (see Step 7 under “[Unique Entity Identifier \(UEI\) and SAM.gov Registration/Renewal](#)” in the [Application Resource Guide](#)).
- Sign up for Grants.gov email notifications (optional) (see [Application Resource Guide](#)).

Funding Opportunity Review and Project Planning

- Review all sections of the NOFO.
- Confirm your entity is eligible to receive funding (see [Eligibility: Eligible Applicants](#)).
- Confirm your proposed budget is within the allowable limits (see [Basic Information: Funding Details](#)), includes only allowable costs (see [Application Contents, Submission Requirements, and Deadlines: Budget Detail Form](#)), and includes cost sharing if applicable (see [Eligibility: Cost Sharing/Match Requirement](#)).
- Review the performance measures for this funding opportunity and confirm you will be prepared to collect and report on this data (see [Program Description: Performance Measures](#)).
- Review the “[Legal Overview—FY 2025 Awards](#)” in the [OJP Funding Resource Center](#) and confirm you are prepared to follow the requirements.

- Read OJP policy and guidance on conference approval, planning, and reporting under “Listing of Costs Requiring Prior Approval” in the [DOJ Grants Financial Guide](#) or see the [Application Resource Guide](#).

Submission Step 1: Grants.gov

After registering with SAM.gov, submit the SF-424 in Grants.gov.

- Complete and submit the SF-424 by the deadline.
- Confirm Section 8F of the SF-424 lists the name and contact information of the individual **who will complete the application in JustGrants.**
- Confirm that, within 48 hours of your submission in Grants.gov, you receive four (4) Grants.gov email notifications:
 - A submission receipt
 - A validation receipt
 - A grantor agency retrieval receipt
 - An agency tracking number assignment
- If no Grants.gov receipt and validation email is received, or if error notifications are received, contact the OJP Response Center at 800-851-3420, 202-353-5556, or OJP.ResponseCenter@usdoj.gov or the Grants.gov Customer Support Hotline at 800-518-4726, 606-545-5035, or support@grants.gov regarding technical difficulties (see the [Application Resource Guide](#) section on “[Experiencing Unforeseen Technical Issues](#)”).
- Confirm that, within 24 hours after receipt of confirmation emails from Grants.gov, the individual listed in Section 8F of the SF-424 receives an email from JustGrants with login instructions.

Submission Step 2: JustGrants

- Complete the following information:
 - Entity and User Verification (first-time applicants)
 - Standard Applicant Information
 - Proposal Abstract
 - Financial Management and System of Internal Controls Questionnaire (see [Application Resource Guide](#))
 - Agency Funding Priorities Inventory
 - Agency Funding Priorities Inventory – Ending Crime and Disorder (Funding Priority Inventory 3)
- Applicant State or local government entities only: Upload properly executed Certification by the Chief Executive Officer (or senior official) of the Applicant Government, using only the certification template provided in the specified Appendix to this NOFO. *
- Upload the Proposal Narrative.*
- Complete the budget detail form.*
- Upload other budget/financial attachments, as applicable.
- Upload additional application components, as applicable.
- Disclosure of Proposed Subrecipients and Contracts, as applicable.
- Complete the required disclosures and assurances:
 - Disclosure of Lobbying Activities and submission of SF-LLL, if prompted by the system

- Disclosure of Duplication in Cost Items
- DOJ Certified Standard Assurances
- Applicant Disclosure and Justification – DOJ High-Risk Grantees
- Complete the required DOJ Certification on Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Coordination with Affected Agencies.

****Note: Items designated with an asterisk must be submitted for an application to meet the basic minimum requirements review. If OJP determines that an application does not include the designated items, it will neither proceed to peer review nor receive further consideration.***

JustGrants Review, Certification, and Application Submission

- Address any validation errors displayed on screen after attempted submission, then return to the “Certify and Submit” screen to submit the application.
- Note the confirmation message at the top of the page. Users will also receive a notification in the “bell” alerts confirming submission.
- If you do not receive an application submission confirmation email or validation from JustGrants, or if you receive an error notification, please contact the JustGrants Service Desk at 833-872-5175 or JustGrants.Support@usdoj.gov. See the [Application Resource Guide](#) for additional information.

Appendix 1

U.S. DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS

Certification by the Chief Executive Officer (or senior official) of the Applicant Government

On behalf of the applicant named below, and in support of its application, I certify under penalty of perjury to the Office of Justice Programs ("OJP"), U.S. Department of Justice ("USDOJ"), that all of the following are true and correct:

- (1) I am the chief executive officer of the State or local government ("the jurisdiction") of which the applicant entity named below is a part (or a senior official of the jurisdiction, with the legal authority to bind the same), I have received appropriate legal advice as to this certification, and I have the authority to make this certification on my own behalf as chief executive officer (or senior official) and on behalf of the jurisdiction and the applicant entity. I understand that OJP will rely upon this certification as a material representation in any decision to make an award to the applicant entity.
- (2) I have carefully reviewed (or have received pertinent legal advice concerning) 8 U.S.C. §§ 1373(a) & (b) and 1644, including the prohibitions on certain actions by State and local government entities, agencies, and officials regarding information on citizenship and immigration status.
- (3) I (and the applicant entity) understand that, for purposes of this certification, the term "program or activity" means what it means under title VI of the Civil Rights Act of 1964 (*see* 42 U.S.C. § 2000d-4a), and that terms used in this certification that are defined in 8 U.S.C. § 1101 mean what they mean under that section 1101, except that the term "State" also shall include American Samoa (*cf.* 42 U.S.C. § 901(a)(2)).
- (4) I (and the applicant entity) assure that the applicant entity (and its officials and other personnel) will comply with 8 U.S.C. §§ 1373 and 1644 in any "program or activity" receiving federal financial assistance under any award made by OJP pursuant to this application. I further certify that any subrecipient (at any tier) of such federal financial assistance (and its officials and other personnel) will also comply with 8 U.S.C. §§ 1373 and 1644.

I acknowledge that a materially false, fictitious, or fraudulent statement (or concealment or omission of a material fact) in this certification, or in the application that it supports, may be the subject of criminal prosecution (including under 34 U.S.C. § 10271 or under 18 U.S.C. § 1001 or 1621, and may subject me and the applicant entity to civil penalties and administrative remedies for false claims or otherwise (including under 31 U.S.C. §§ 3729–3730 and §§ 3801–3812). I also acknowledge that OJP awards, including certifications provided in connection with such awards, are subject to review by USDOJ, including by OJP and by the USDOJ Office of the Inspector General.

Signature of Chief Executive Officer (or senior official) of the Applicant Government

Date of Certification

Printed Name of Chief Executive Officer (or senior official)

Title of Chief Executive Officer (or senior official)

Name of Applicant Government Entity



WORKSPACE FORM

1-800-518-4726
SUPPORT@GRANTS.GOV

This Workspace form is one of the forms you need to complete prior to submitting your Application Package. This form can be completed in its entirety offline using Adobe Reader. You can save your form by clicking the "Save" button and see any errors by clicking the "Check For Errors" button. In-progress and completed forms can be uploaded at any time to Grants.gov using the Workspace feature.

When you open a form, required fields are highlighted in yellow with a red border. Optional fields and completed fields are displayed in white. If you enter invalid or incomplete information in a field, you will receive an error message. Additional instructions and FAQs about the Application Package can be found in the Grants.gov Applicants tab.

OPPORTUNITY & PACKAGE DETAILS:

Opportunity Number:	O-BJA-2025-172485
Opportunity Title:	BJA FY25 Comprehensive Opioid, Stimulant, and Substance Use, Site-Based Program
Opportunity Package ID:	PKG00292202
Assistance Listing Number:	16.838
Assistance Listing Title:	Comprehensive Opioid, Stimulant, and other Substances Use Program
Competition ID:	C-BJA-2025-00097-PROD
Competition Title:	Category 1a: Local-Urban area or large jurisdiction
Opening Date:	03/25/2026
Closing Date:	05/04/2026
Agency:	Bureau of Justice Assistance
Contact Information:	OJP Response Center

APPLICANT & WORKSPACE DETAILS:

Workspace ID:	WS01651770
Application Filing Name:	Nashville Sober Center
UEI:	LGZLHP6ZHM55
Organization:	NASHVILLE & DAVIDSON COUNTY, METROPOLITAN GOVERNMENT OF
Form Name:	Application for Federal Assistance (SF-424)
Form Version:	4.0
Requirement:	Mandatory
Download Date/Time:	May 05, 2026 11:11:11 AM EDT
Form State:	No Errors

FORM ACTIONS:

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application	* 2. Type of Application: <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	* If Revision, select appropriate letter(s): <input style="width:100%;" type="text"/> * Other (Specify): <input style="width:100%;" type="text"/>
* 3. Date Received: <input style="width:100%;" type="text"/> Completed by Grants.gov upon submission.	4. Applicant Identifier: <input style="width:100%;" type="text"/>	
5a. Federal Entity Identifier: <input style="width:100%;" type="text"/>	5b. Federal Award Identifier: <input style="width:100%;" type="text"/>	
State Use Only:		
6. Date Received by State: <input style="width:100%;" type="text"/>	7. State Application Identifier: <input style="width:100%;" type="text"/>	
8. APPLICANT INFORMATION:		
* a. Legal Name: <input style="width:100%;" type="text"/> Metropolitan Government of Nashville and Davidson County		
* b. Employer/Taxpayer Identification Number (EIN/TIN): <input style="width:100%;" type="text"/> 620694743	* c. UEI: <input style="width:100%;" type="text"/> LGZLHP6ZHM55	
d. Address:		
* Street1: <input style="width:100%;" type="text"/> 150 2nd Avenue North Street2: <input style="width:100%;" type="text"/>	* City: <input style="width:100%;" type="text"/> Nashville County/Parish: <input style="width:100%;" type="text"/> Davidson County * State: <input style="width:100%;" type="text"/> TN: Tennessee Province: <input style="width:100%;" type="text"/>	
* Country: <input style="width:100%;" type="text"/> USA: UNITED STATES * Zip / Postal Code: <input style="width:100%;" type="text"/> 372011902		
e. Organizational Unit:		
Department Name: <input style="width:100%;" type="text"/>	Division Name: <input style="width:100%;" type="text"/>	
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix: <input style="width:100%;" type="text"/>	* First Name: <input style="width:100%;" type="text"/> Benton	
Middle Name: <input style="width:100%;" type="text"/>		
* Last Name: <input style="width:100%;" type="text"/> McDounough		
Suffix: <input style="width:100%;" type="text"/>		
Title: <input style="width:100%;" type="text"/>		
Organizational Affiliation: <input style="width:100%;" type="text"/>		
* Telephone Number: <input style="width:100%;" type="text"/> 6158626751	Fax Number: <input style="width:100%;" type="text"/>	
* Email: <input style="width:100%;" type="text"/> benton.mcdonough@nashville.gov		

Application for Federal Assistance SF-424

*** 9. Type of Applicant 1: Select Applicant Type:**

B: County Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

*** 10. Name of Federal Agency:**

Bureau of Justice Assistance

11. Assistance Listing Number:

16.838

Assistance Listing Title:

Comprehensive Opioid, Stimulant, and other Substances Use Program

*** 12. Funding Opportunity Number:**

O-BJA-2025-172485

* Title:

BJA FY25 Comprehensive Opioid, Stimulant, and Substance Use, Site-Based Program

13. Competition Identification Number:

C-BJA-2025-00097-PROD

Title:

Category 1a: Local-Urban area or large jurisdiction

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

*** 15. Descriptive Title of Applicant's Project:**

Nashville Sobering and Stabilization Center

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424

16. Congressional Districts Of:

* a. Applicant

* b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

Add Attachment

Delete Attachment

View Attachment

17. Proposed Project:

* a. Start Date:

* b. End Date:

18. Estimated Funding (\$):

* a. Federal	<input type="text" value="1,600,000.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="0.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="1,600,000.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

a. This application was made available to the State under the Executive Order 12372 Process for review on

b. Program is subject to E.O. 12372 but has not been selected by the State for review.

c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)**

Yes No

If "Yes", provide explanation and attach

Add Attachment

Delete Attachment

View Attachment

21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)**

** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix: * First Name:

Middle Name:

* Last Name:

Suffix:

* Title:

* Telephone Number: Fax Number:

* Email:

* Signature of Authorized Representative:

* Date Signed:

Nashville Sobering and Stabilization Center

May 1, 2026

The Nashville Mayor's Office of Nightlife, an office within the Beer Board of Metropolitan Nashville, is submitting this category 1a proposal to the Bureau of Justice Assistance to support a collaboration between the Nashville Mayor's Office of Nightlife and Mental Health Cooperative (MHC), which will serve as the subrecipient, to implement a pilot Sobering and Stabilization Center. The project will take place in Nashville/Davidson County, Tennessee, and is designed to provide a coordinated, community-based response for individuals experiencing substance-related crises. The purpose of the project is to reduce reliance on emergency departments and incarceration by creating a safe, appropriate diversion option that improves access to treatment, overdose reduction, and recovery services.

The program will serve adults experiencing acute intoxication or substance-related instability who do not require emergency medical intervention but need short-term stabilization and connection to care. Core activities will include intake and screening, medical monitoring, crisis care, peer support services, overdose prevention education, and coordination of referrals to detoxification, outpatient treatment, residential care, and community-based recovery supports. The Nashville Sobering and Stabilization Center will operate as a pilot program providing services 72-hours per week, focused on high-need periods, with referrals accepted from law enforcement, emergency medical services, and community outreach partners.

Key deliverables include the establishment and operation of a four-bed sobering center, implementation of diversion protocols with first responder partners, and ongoing performance tracking and reporting. Expected outcomes include reductions in arrests for public intoxication, decreased emergency department utilization, fewer unnecessary ambulance transports, increased engagement in treatment and recovery services, and improved efficiency for first responders. Through this collaboration, the project will strengthen Nashville's capacity to respond quickly, effectively and humanely to substance use crises.

The Mayor's Office of Nightlife in Nashville and Davidson County, an office within the Beer Board of Metropolitan Nashville, is submitting this category 1a proposal to the Bureau of Justice Assistance. The project will support a collaboration between the Mayor's Office of Nightlife and Mental Health Cooperative (MHC), which will serve as the subrecipient, to implement a Sobering and Stabilization Center focused on strengthening a coordinated response that reduces justice system involvement and increases access to treatment and recovery services.

Although addiction is a treatable disease, Davidson County faces a critical gap in appropriate places for individuals experiencing substance-related crises to safely land. In 2025, Davidson County TN had a total of 3,869 suspected non-fatal drug overdose incidents involving EMS intervention, 1,146 suspected non-fatal overdose events presented to the ED, and 444 suspected fatal drug overdoses. Although this data is provisional, it is a decrease from the previous few years when numbers were consistently rising. Over the previous five years, among Davidson County residents, there were 513 fatal overdoses in 2024, 609 in 2023, 595 in 2022, 580 in 2021 and 499 in 2020³.

Using 2024 final data from the CDC and our preliminary data, it is estimated that Davidson County accounted for 20% of all fatal suspected overdoses in the state of TN (514 out of 2,504^{1,2}). It is estimated that 53% of drug overdose deaths in TN had at least one potential opportunity for intervention either by a potential bystander/witness or evidence of a mental health diagnosis¹. This estimation equates to the possibility of saving almost 1,300 TN residents and 260 Davidson County residents. Statewide, roughly 8% of decedents had previously been treated for substance use disorder and 4.4% were actively in treatment prior to death¹. Davidson county arrest data shows 1,855 arrests for public intoxication in the last year.

When analyzing the geographic spread of EMS responses, those incidents tend to cluster around a few zip codes across the county in 2025; 37211, 37203, 37115, 37207, and 37013. These 5 zip codes account for 43% of all EMS suspected non-fatal overdose calls for the entire county. Compared to fatal locations, 37211, 37013 and 37115 zip codes account for roughly 30% of suspected overdose deaths in Davidson County. Location for proposed Sobering and Stabilization Center would provide centralized location between these zip codes.

The proposed Sobering and Stabilization Center directly aligns with the purpose of this funding opportunity by establishing a diversion model that reduces arrests and unnecessary medical utilization while expanding access to treatment. By providing a safe, community-based option for first responders to bring intoxicated individuals, the project

will improve outcomes for individuals with substance use disorders while reducing burden on law enforcement.

1. [SUDORS Dashboard: Fatal Drug Overdose Data | Overdose Prevention | CDC](#)
2. [Overdose Monitoring and Reporting | Nashville.gov](#)
3. <https://www.nashville.gov/sites/default/files/2025-08/Overdose-Response-Data-Brief-August-2025.pdf?ct=1755894468>

2. Funding Need

The Mayor's Office of Nightlife (an office within the Beer Board of Metropolitan Nashville), in partnership with Mental Health Cooperative (MHC), seeks federal funding to establish the Sobering and Stabilization Center in Nashville/Davidson County. Existing local funding and reimbursement structures are not sufficient to launch this new diversion model, which requires startup and operating support for staffing, clinical oversight, peer services, furnishings, supplies, transportation assistance, and data systems. Without federal assistance, Nashville is likely to remain without a dedicated sobering and stabilization option, leaving law enforcement, EMS, and hospitals to continue responding through systems not designed for this purpose.

The project will leverage significant existing resources. MHC plans to utilize existing office space lending to limited capital investment. MHC will contribute established administrative infrastructure, compliance systems, electronic health records, and leadership experienced in treatment of substance use disorders. This project is pursuing philanthropic funding to expand the number of beds throughout the pilot.

Data collected through the pilot project will inform funding pursuits through metro government support, private and philanthropic funding, reimbursement for eligible services, and investment from local hospitals. By demonstrating reductions in jail utilization and emergency department use while increasing treatment engagement, the program is intended to become a permanent part of Nashville's continuum of care.

Sherrif's department of Davidson County is a recipient of BJA COSSUP 24-26 contract number 15PBJA-23-GG-02391-COAP with end date of 9/30/26.

3. Project Goals and Objectives

The goal of the proposed project is to establish a coordinated, community-based response to substance-related crises in Nashville/Davidson County that improves public safety outcomes, reduces unnecessary justice system and emergency department involvement, and increases access to treatment and recovery services. Through the Sobering and Stabilization Center, the project will create a safe, low-barrier diversion option for individuals experiencing substance-related instability or acute intoxication.

Project objectives include: (1) launch and operate a Nashville Sobering and Stabilization Center serving individuals referred by law enforcement, EMS, and outreach teams. 2) reduce arrests and jail bookings, related to substance-related crises by providing an appropriate alternative destination; (3) increase successful linkage to detoxification, outpatient treatment, residential treatment, overdose reduction, and recovery support services; (4) improve first responder efficiency by reducing time spent on repeat substance-related calls and transfer delays; and (5) track outcomes including recidivism of Sobering Center usage, referrals to treatment, and system diversion metrics to guide continuous improvement.

These goals and objectives directly align with the purpose of the NOFO by expanding cross-system collaboration, reducing the impact of opioids, stimulants, and other substances on communities, strengthening diversion and treatment pathways, and improving outcomes for individuals with substance use disorders while enhancing community safety and system efficiency.

4. Project Design and Implementation

The proposed project will establish and operate a Sobering and Stabilization Center in Nashville/Davidson County to serve as a low-barrier diversion option for individuals experiencing substance-related crises. The Center will provide short-term sobering, stabilization, peer support, care coordination, and connection to treatment and recovery services for adults who do not require hospitalization or incarceration. Core activities will include intake and screening, medical monitoring, crisis support, overdose prevention education, naloxone distribution as appropriate, transportation assistance, and linkage to detoxification, outpatient treatment, residential care, housing resources, and peer recovery supports.

This funding request will support a pilot model operating **72 hours per week**, focused on high-need weekend periods when community systems often experience increased substance-related calls and fewer available resources. The pilot is designed to demonstrate utilization, outcomes, and operational need for a future expanded 24/7 sobering and stabilization center.

The project will be implemented through collaboration between the Mayor's Office of Nightlife, Mental Health Cooperative (MHC), Metro Government agencies: law enforcement, EMS, hospitals, and community treatment providers. Referrals will be accepted from first responders, outreach teams, and other approved community partners. MHC, as the subrecipient, will use their expertise to oversee daily operations, staffing, clinical protocols, data collection, and care coordination. Community partners will support referrals, warm handoffs, and continuity of care.

Implementation will occur in phases. Phase 1 will focus on planning, finalizing policies, establishing diversion protocols, and preparing the facility. Phase 2 will include hiring, onboarding, staff training, and coordination with referral partners. Phase 3 will launch services at partial capacity, followed by full pilot operations and ongoing quality improvement. The Center is projected to serve approximately 1,200 individuals annually once fully operational, based on planned capacity and average length of stay. Participants will benefit from a safer response to crisis, reduced justice system involvement, and improved access to treatment and recovery pathways.

Key deliverables will include execution of diversion protocols, center operations, quarterly and annual performance reports, partnership coordination meetings, staff training completion, and outcome dashboards tracking recidivism, successful discharges, referrals to care, reductions in emergency department utilization, and reduced reliance on arrest

and incarceration for substance-related crises. Required federal reporting will be completed through designated grant and program staff.

5. Capabilities and Competencies

The Beer Board of Metropolitan Nashville, Mayor's Office of Nightlife, and Mental Health Cooperative (MHC) bring the administrative infrastructure, operational experience, and cross-system partnerships necessary to successfully implement the proposed Sobering and Stabilization Center. MHC is an established behavioral health organization with extensive experience operating crisis response, substance use treatment, case management, mobile outreach, and diversion-focused programs across Nashville/Davidson County. The organization maintains existing systems for finance, compliance, human resources, electronic health records, quality assurance, and grant management, positioning it to meet all award requirements, including timely reporting and performance monitoring.

MHC has demonstrated capacity to collect and report program outcomes through existing data systems and grant-funded initiatives. Project performance data will be tracked through the organization's electronic health record and supplemental reporting tools. Measures will include admissions, successful discharges, repeat utilization, referrals to care, treatment engagement, and system diversion outcomes such as reduced emergency department use and reduced justice system involvement. Oversight of reporting will be managed by program leadership with support from quality improvement and administrative staff. Staff will track the monthly progress of this program based on the information above. Leaders of the team will compile data each month and cascade it up to the program Director and Grants Manager. Program Director and Grants Manager will collaboratively work through data gathered to set metrics, gather KPIs, and set measurable outcomes for the processes.

The project will operate under a collaborative management structure led by the Mayor's Office of Nightlife and MHC. MHC will oversee day-to-day operations, staffing, clinical protocols, training, and community coordination. A designated Project Coordinator will manage implementation timelines, partner communication, reporting requirements, meeting facilitation, and ongoing operational readiness. This position will be housed within Mental Health Cooperative Metro campus and will dedicate approximately 20 hours per week to the project. Key staffing will also include clinical leadership, medical staff, Certified Peer Support Specialists, and operational support personnel.

MHC has a strong record of implementing innovative, multidisciplinary programs that demonstrate readiness for this project. Existing collaborations with Metro Nashville Police Department and first responders include the "Partners in Care" and "REACH" co-response programs, where behavioral health professionals work alongside law enforcement and EMS to respond to crisis calls. MHC also operates an Emergency Psychiatric Drop-Off Center that has substantially improved officer turnaround times and connected individuals to timely care. These initiatives demonstrate experience coordinating with public safety partners, operating diversion pathways, and managing high-acuity community needs.

Partner agencies include the Beer Board of Metropolitan Nashville and Davidson County, Davidson County Mayor's Office of Nightlife, Metro Nashville Police Department, EMS, hospitals, and a broad network of treatment, housing, and recovery organizations. These long-standing relationships provide a strong foundation for referrals, warm handoffs, and coordinated care. Existing multidisciplinary

collaboration across Metro agencies and community providers will support implementation and long-term sustainability of the Sobering and Stabilization Center beyond the grant period.

6. Plan for Collecting the Data Required for Performance Measures

The Davidson County Mayor's Office of Nightlife and Mental Health Cooperative (MHC) will implement a structured performance measurement process to monitor outcomes, ensure accountability, and guide continuous quality improvement for the Sobering and Stabilization Center. Project data will be collected through MHC's electronic health record system and databases designed to capture operational and outcome measures. Internal project data points will include admissions, referral sources, length of stay, repeat utilization, referrals to treatment or recovery services and treatment engagement. System impact measures will be reduction in emergency department utilization, reduced reliance on arrest or incarceration for substance-related crises.

Program staff will be responsible for entering service data at the time of participant contact, discharge, and referral. Supervisory and administrative staff will conduct routine quality assurance reviews to ensure data accuracy, completeness, and consistency. Overall responsibility for performance measurement and grant reporting will be managed by the Director of Mayor's Office of Nightlife and the Director of Substance Use Services at MHC with support from data staff.

Performance data will be reviewed monthly to evaluate trends, identify service gaps, and improve operations such as referral flow, staffing patterns, discharge planning, and linkage to care. Findings will be shared with project leadership and key partners to support collaborative decision-making and support ongoing funding requests to grow the pilot project.

To ensure accurate reporting, MHC will use standardized data definitions, staff training, routine audits, and internal review processes prior to submission. Required federal performance reports will be completed and submitted on schedule by designated grant staff in accordance with award requirements. This process will ensure reliable data collection while demonstrating the project's impact on public safety, treatment engagement, and community outcomes.

Budget Narrative

The proposed budget of \$1,600,000 over 36 months reflects a cost-effective investment to implement a 72-hour-per-week Sobering and Stabilization Center pilot in Nashville, Tennessee. Approximately 90% of funding is allocated to personnel, as continuous staffing is essential to operate a 72-hour program and ensure safe medical screening, stabilization, and care coordination. This model is designed for efficiency by utilizing paramedics to assess and monitor individuals who are medically appropriate to remain onsite, while Certified Peer Support Specialists provide engagement and connection to treatment. This staffing approach is more cost effective than reliance on emergency departments or jail, which are higher-cost alternatives and not designed for recovery-oriented care.

Cost effectiveness is further maximized through the use of existing resources and supplemental support. Mental Health Cooperative will utilize existing office space and shared substance use leadership infrastructure, reducing overhead costs. Partnership with private donations will support non-personnel costs such as food, transportation, and the purchase of beds and other startup needs. Indirect costs (15%) are essential administrative functions required for compliance and operations. Budget reflects 5% indirect cost for Metro to administer the grant, fulfill reporting requirements, and ensure federal compliance, while 10% indirect cost will go to MHC as the subrecipient to cover costs of hiring, training, payroll and compliance.

The pilot structure focuses resources during high-need periods, allowing the program to demonstrate impact before expansion. Performance measurements will be supported through existing data systems and staff, ensuring accurate reporting without significant additional cost. Overall, the budget prioritizes direct care, leverages existing infrastructure, and provides a fiscally responsible approach to reducing system strain and improving outcomes for individuals experiencing substance-related crises.

No documents have been uploaded for Documentation of Anticipated Benefit to Qualified Opportunity Zones (if applicable)

Research and Evaluation Independence and Integrity Statement

No documents have been uploaded for Research and Evaluation Independence and Integrity Statement

Additional Attachments

No documents have been uploaded for Additional Attachments

Disclosures and Assurances

No Lobbying Activities

The applicant is not required to submit a lobbying disclosure under 31 U.S.C. 1352 for this application.

No documents have been uploaded for Disclosure of Lobbying Activities

Disclosure of Duplication in Cost Items

No. [Applicant Name on SF-424] does not have (and is not proposed as a subrecipient under) any pending applications submitted within the last 12 months for federally funded grants or cooperative agreements (or for subawards under federal grants or cooperative agreements) that request funding to support the same project being proposed in this application to OJP and that would cover any identical cost items outlined in the budget submitted as part of this application.

DOJ Certified Standard Assurances



U.S. DEPARTMENT OF JUSTICE

CERTIFIED STANDARD ASSURANCES

On behalf of the Applicant, and in support of this application for a grant or cooperative agreement, I certify under penalty of perjury to the U.S. Department of Justice ("Department"), that all of the following are true and correct:

- (1) I have the authority to make the following representations on behalf of myself and the Applicant. I understand that these representations will be relied upon as material in any Department decision to make an award to the Applicant based on its application.
- (2) I certify that the Applicant has the legal authority to apply for the federal assistance sought by the application, and that it has the institutional, managerial, and financial capability (including funds sufficient to pay any required non-federal share of project costs) to plan, manage, and complete the project described in the application properly.
- (3) I assure that, throughout the period of performance for the award (if any) made by the Department based on the application--

- a. the Applicant will comply with all award requirements and all federal statutes and regulations applicable to the award;
- b. the Applicant will require all subrecipients to comply with all applicable award requirements and all applicable federal statutes and regulations; and
- c. the Applicant will maintain safeguards to address and prevent any organizational conflict of interest, and also to prohibit employees from using their positions in any manner that poses, or appears to pose, a personal or financial conflict of interest.
- (4) The Applicant understands that the federal statutes and regulations applicable to the award (if any) made by the Department based on the application specifically include statutes and regulations pertaining to civil rights and nondiscrimination, and, in addition--
- a. the Applicant understands that the applicable statutes pertaining to civil rights will include section 601 of the Civil Rights Act of 1964 (42 U.S.C. § 2000d); section 504 of the Rehabilitation Act of 1973 (29 U.S.C. § 794); section 901 of the Education Amendments of 1972 (20 U.S.C. § 1681); and section 303 of the Age Discrimination Act of 1975 (42 U.S.C. § 6102);
- b. the Applicant understands that the applicable statutes pertaining to nondiscrimination may include section 809(c) of Title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. § 10228(c)); section 1407(e) of the Victims of Crime Act of 1984 (34 U.S.C. § 20110(e)); section 299A(b) of the Juvenile Justice and Delinquency Prevention Act of 2002 (34 U.S.C. § 11182(b)); and that the grant condition set out at section 40002(b)(13) of the Violence Against Women Act (34 U.S.C. § 12291(b)(13)), which will apply to all awards made by the Office on Violence Against Women, also may apply to an award made otherwise;
- c. the Applicant understands that it must require any subrecipient to comply with all such applicable statutes (and associated regulations); and
- d. on behalf of the Applicant, I make the specific assurances set out in 28 C.F.R. §§ 42.105 and 42.204.
- (5) The Applicant also understands that (in addition to any applicable program-specific regulations and to applicable federal regulations that pertain to civil rights and nondiscrimination) the federal regulations applicable to the award (if any) made by the Department based on the application may include, but are not limited to, 2 C.F.R. Part 2800 (the DOJ "Part 200 Uniform Requirements") and 28 C.F.R. Parts 22 (confidentiality - research and statistical information), 23 (criminal intelligence systems), 38 (regarding faith-based or religious organizations participating in federal financial assistance programs), and 46 (human subjects protection).
- (6) I assure that the Applicant will assist the Department as necessary (and will require subrecipients and contractors to assist as necessary) with the Department's compliance with section 106 of the National Historic Preservation Act of 1966 (54 U.S.C. § 306108), the Archeological and Historical Preservation Act of 1974 (54 U.S.C. §§ 312501-312508), and the National Environmental Policy Act of 1969 (42 U.S.C. §§ 4321-4335), and 28 C.F.R. Parts 61 (NEPA) and 63 (floodplains and wetlands).
- (7) I assure that the Applicant will give the Department and the Government Accountability Office, through any authorized representative, access to, and opportunity to examine, all paper or electronic records related to the award (if any) made by the Department based on the application.
- (8) If this application is for an award from the National Institute of Justice or the Bureau of Justice Statistics pursuant to which award funds may be made available (whether by the award directly or by any subaward at any tier) to an institution of higher education (as defined at 34 U.S.C. § 10251(a)(17)), I assure that, if any award funds actually are made available to such an institution, the Applicant will require that, throughout the period of performance--
- a. each such institution comply with any requirements that are imposed on it by the First Amendment to the Constitution of the United States; and
- b. subject to par. a, each such institution comply with its own representations, if any, concerning academic freedom, freedom of inquiry and debate, research independence, and research integrity, at the institution, that are included in promotional materials, in official statements, in formal policies, in applications for grants (including this award application), for accreditation, or for licensing, or in submissions relating to such grants, accreditation, or licensing, or that otherwise are made or disseminated to students, to faculty, or to the general public.
- (9) I assure that, if the Applicant is a governmental entity, with respect to the award (if any) made by the Department based on the application--
- a. it will comply with the requirements of the Uniform Relocation Assistance and Real Property Acquisitions Act of 1970 (42 U.S.C. §§ 4601-4655), which govern the treatment of persons displaced as a result of federal and federally-assisted programs; and
- b. it will comply with requirements of 5 U.S.C. §§ 1501-1508 and 7324-7328, which limit certain political activities of State or local government employees whose principal employment is in connection with an activity financed in whole or in part by federal assistance.
- (10) If the Applicant applies for and receives an award from the Office of Community Oriented Policing Services (COPS Office), I assure that as required by 34 U.S.C. § 10382(c)(11), it will, to the extent practicable and consistent with applicable law--including, but not limited to, the Indian Self-Determination and Education Assistance Act--seek, recruit, and hire qualified members of racial and ethnic minority groups and qualified women in order to further effective law enforcement by increasing their ranks within the sworn positions, as provided under 34 U.S.C. § 10382(c)(11).
- (11) If the Applicant applies for and receives a DOJ award under the STOP School Violence Act program, I assure as required by 34 U.S.C. § 10552(a)(3), that it will maintain and report such data, records, and information (programmatic and financial) as DOJ may reasonably require.

I acknowledge that a materially false, fictitious, or fraudulent statement (or concealment or omission of a material fact) in this certification, or

in the application that it supports, may be the subject of criminal prosecution (including under 18 U.S.C. §§ 1001 and/or 1621, and/or 34 U.S.C. §§ 10271-10273), and also may subject me and the Applicant to civil penalties and administrative remedies for false claims or

otherwise (including under 31 U.S.C. §§ 3729-3730 and 3801-3812). I also acknowledge that the Department's awards, including certifications provided in connection with such awards, are subject to review by the Department, including by its Office of the Inspector General.

Please Acknowledge *

Signed

SignerID

evan.davis@nashville.gov

Signing Date / Time

5/5/26 4:49 PM

DOJ Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; Drug-Free Workplace Requirements; Law Enforcement and Community Policing *

U.S. DEPARTMENT OF JUSTICE

CERTIFICATIONS REGARDING LOBBYING; DEBARMENT, SUSPENSION AND OTHER RESPONSIBILITY MATTERS; DRUG-FREE WORKPLACE REQUIREMENTS; COORDINATION WITH AFFECTED AGENCIES

Applicants should refer to the regulations and other requirements cited below to determine the certification to which they are required to attest. Applicants should also review the instructions for certification included in the regulations or other cited requirements before completing this form. The certifications shall be treated as a material representation of fact upon which reliance will be placed when the U.S. Department of Justice ("Department") determines to award the covered transaction, grant, or cooperative agreement.

1. LOBBYING

As required by 31 U.S.C. § 1352, as implemented by 28 C.F.R. Part 69, the Applicant certifies and assures (to the extent applicable) the following:

(a) No Federal appropriated funds have been paid or will be paid, by or on behalf of the Applicant, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the making of any Federal grant, the entering into of any cooperative agreement, or the extension, continuation, renewal, amendment, or modification of any Federal grant or cooperative agreement;

(b) If the Applicant's request for Federal funds is in excess of \$100,000, and any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a member of Congress, an officer or employee of Congress, or an employee of a member of Congress in connection with this Federal grant or cooperative agreement, the Applicant shall complete and submit Standard Form - LLL, "Disclosure of Lobbying Activities" in

accordance with its (and any DOJ awarding agency's) instructions; and

(c) The Applicant shall require that the language of this certification be included in the award documents for all subgrants and procurement contracts (and their subcontracts) funded with Federal award funds and shall ensure that any certifications or lobbying disclosures required of recipients of such subgrants and procurement contracts (or their subcontractors) are made and filed in accordance with 31 U.S.C. § 1352.

2. DEBARMENT, SUSPENSION, AND OTHER RESPONSIBILITY MATTERS

A. Pursuant to Department regulations on nonprocurement debarment and suspension implemented at 2 C.F.R. Part 2867, and to other related requirements, the Applicant certifies, with respect to prospective participants in a primary tier "covered transaction," as defined at 2 C.F.R. § 2867.20(a), that neither it nor any of its principals--

(a) is presently debarred, suspended, proposed for debarment, declared ineligible, sentenced to a denial of Federal benefits by a State or Federal court, or voluntarily excluded from covered transactions by any Federal department or agency;

(b) has within a three-year period preceding this application been convicted of a felony criminal violation under any Federal law, or been convicted or had a civil judgment rendered against it for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State, tribal, or local) transaction or private agreement or transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, tax evasion or receiving stolen property, making false claims, or obstruction of justice, or commission of any offense indicating a lack of business integrity or business honesty that seriously and directly affects its (or its principals') present responsibility;

(c) is presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, tribal, or local) with commission of any of the offenses enumerated in paragraph (b) of this certification; and/or

(d) has within a three-year period preceding this application had one or more public transactions (Federal, State, tribal, or local) terminated for cause or default.

B. Where the Applicant is unable to certify to any of the statements in this certification, it shall attach an explanation to this application. Where the Applicant or any of its principals was convicted, within a three-year period preceding this application, of a felony criminal violation under any Federal law, the Applicant also must disclose such felony criminal conviction in writing to the Department (for OJP Applicants, to OJP at Ojpcompliancereporting@usdoj.gov; for OVW Applicants, to OVW at OVW.GFMD@usdoj.gov; or for COPS Applicants, to COPS at AskCOPSR@usdoj.gov), unless such disclosure has already been made.

3. FEDERAL TAXES

A. If the Applicant is a corporation, it certifies either that (1) the corporation has no unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability, or (2) the corporation has provided written notice of such an unpaid tax liability (or liabilities) to the Department (for OJP Applicants, to OJP at Ojpcompliancereporting@usdoj.gov; for OVW Applicants, to OVW at OVW.GFMD@usdoj.gov; or for COPS Applicants, to COPS at AskCOPSR@usdoj.gov).

B. Where the Applicant is unable to certify to any of the statements in this certification, it shall attach an explanation to this application.

4. DRUG-FREE WORKPLACE (GRANTEES OTHER THAN INDIVIDUALS)

As required by the Drug-Free Workplace Act of 1988, as implemented at 28 C.F.R. Part 83, Subpart F, for grantees, as defined at 28 C.F.R. §§ 83.620 and 83.650:

A. The Applicant certifies and assures that it will, or will continue to, provide a drug-free workplace by--

(a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in its workplace and specifying the actions that will be taken against employees for violation of such prohibition;

(b) Establishing an on-going drug-free awareness program to inform employees about--

(1) The dangers of drug abuse in the workplace;
 (2) The Applicant's policy of maintaining a drug-free workplace;
 (3) Any available drug counseling, rehabilitation, and employee assistance programs; and
 (4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;

(c) Making it a requirement that each employee to be engaged in the performance of the award be given a copy of the statement required by paragraph (a);

(d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the award, the employee will--

(1) Abide by the terms of the statement; and
 (2) Notify the employer in writing of the employee's conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;

(e) Notifying the Department, in writing, within 10 calendar days after receiving notice under subparagraph (d) (2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title of any such convicted employee to the Department, as follows:

For COPS award recipients - COPS Office, 145 N Street, NE, Washington, DC, 20530;

For OJP and OVW award recipients - U.S. Department of Justice, Office of Justice Programs, ATTN: Control Desk, 999 North Capitol Street, NE Washington, DC 20531.

Notice shall include the identification number(s) of each affected award;

(f) Taking one of the following actions, within 30 calendar days of receiving notice under subparagraph (d) (2), with respect to any employee who is so convicted:

(1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
 (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency; and

(g) Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs (a), (b), (c), (d), (e), and (f).

5. COORDINATION REQUIRED UNDER PUBLIC SAFETY AND COMMUNITY POLICING PROGRAMS

As required by the Public Safety Partnership and Community Policing Act of 1994, at 34 U.S.C. § 10382(c) (5), if this application is for a COPS award, the Applicant certifies that there has been appropriate coordination with all agencies that may be affected by its award. Affected agencies may include, among others, Offices of the United States Attorneys; State, local, or tribal prosecutors; or correctional agencies.

I acknowledge that a materially false, fictitious, or fraudulent statement (or concealment or omission of a material fact) in this certification, or in the application that it supports, may be the subject of criminal prosecution (including under 18 U.S.C. §§ 1001 and/or 1621, and/or 34 U.S.C. §§ 10271-10273), and also may subject me and the Applicant to civil penalties and administrative remedies for false claims or otherwise (including under 31 U.S.C. §§ 3729-3730 and 3801-3812). I also acknowledge that the Department's awards, including certifications provided in connection with such awards, are subject to review by the Department, including by its Office of the Inspector General.

Please Acknowledge *

Certified

SignerID

evan.davis@nashville.gov

Signing Date / Time

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Other Disclosures and Assurances

Applicant Disclosure and Justification - DOJ High Risk Grantees

No documents have been uploaded for Application Disclosure and Justification - DOJ High Risk Grantees

No documents have been uploaded for Other Disclosures and Assurances

Declaration and Certification to the U.S. Department of Justice as to this Application Submission

By [taking this action], I --

1. Declare the following to the U.S. Department of Justice (DOJ), under penalty of perjury: (1) I have authority to make this declaration and certification on behalf of the applicant; (2) I have conducted or there was conducted (including by the applicant's legal counsel as appropriate, and made available to me) a diligent review of all requirements pertinent to and all matters encompassed by this declaration and certification.
2. Certify to DOJ, under penalty of perjury, on behalf of myself and the applicant, to the best of my knowledge and belief, that the following are true as of the date of this application submission: (1) I have reviewed this application and all supporting materials submitted in connection therewith (including anything submitted in support of this application by any person on behalf of the applicant before or at the time of the application submission and any materials that accompany this declaration and certification); (2) The information in this application and in all supporting materials is accurate, true, and complete information as of the date of this request; and (3) I have the authority to submit this application on behalf of the applicant.
3. Declare the following to DOJ, under penalty of perjury, on behalf of myself and the applicant: (1) I understand that, in taking (or not taking) any action pursuant to this declaration and certification, DOJ will rely upon this declaration and certification as a material representation; and (2) I understand that any materially false, fictitious, or fraudulent information or statement in this declaration and certification (or concealment or omission of a material fact as to either) may be the subject of criminal prosecution (including under 18 U.S.C. §§ 1001 and/or 1621, and/or 34 U.S.C. §§ 10271-10273), and also may subject me and the applicant to civil penalties and administrative remedies under the federal False Claims Act (including under 31 U.S.C. §§ 3729-3730 and/or §§ 3801-3812) or otherwise.

Please Acknowledge ★

Signed

SignerID

evan.davis@nashville.gov

Signing Date / Time

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Other

No documents have been uploaded for Other

Not Certified

Tara Newton, MD
Phone: [REDACTED]
Email: [REDACTED]

EDUCATION

University of Tennessee, College of Medicine, Memphis, TN 1995 - 1999
Combined Internal Medicine/Pediatrics Residency Program

University of Tennessee, College of Medicine, Memphis, TN 1991-1995
Doctor of Medicine

University of Tennessee, Knoxville, TN 1987 - 1991
Bachelor of Science, Zoology

LICENSURE AND CERTIFICATIONS

Tennessee State Medical License #MD031311

Diplomate of the American Board of Preventive Medicine in Addiction Medicine June 2022
Diplomate of the American Board of Internal Medicine Oct. 1999; Recertified 2013
Diplomate of the American Board of Pediatrics July 1999; Recertified 2006, 2016
Diplomate of the National Board of Medical Examiners July 1996

EMPLOYMENT

Mental Health Cooperative, Nashville, TN April 2025 - present
Medical Director of Substance Use Services

Applegate Recovery, Nashville, TN 2023 – 2025
Recovery Physician

Tara Newton MD, PLLC
Addiction Medicine, Lebanon, TN 2019 – 2025
Integrative Internal Medicine, Franklin, TN 2018 – 2022

Cedar Recovery, Mt. Juliet, TN 2019 – 2023
Medical Director, Mt. Juliet Location 2022 – 2023
Recovery Physician 2019 – 2023

Wellness Nashville, Franklin, TN 2018 – 2022
Wellness Physician, Supervising Physician, and Medical Director

PrimdeVie, Brentwood, TN 2016 – 2018
Founding Member and Concierge Physician

Mercy Community Healthcare, Franklin, TN 2007 – 2016
PRN Medical Provider at Non-Profit

COMMITTEES AND OFFICES HELD

The Next Door Recovery Board Member	Jan. 2023 – Present
<ul style="list-style-type: none"> Clinical Outcome Committee Co-Chair TNDR Revenue Strategy Committee 	Aug. 2023 – Present April 2024 – 2025

PROFESSIONAL MEMBERSHIPS

American Society of Addiction Medicine
 American Academy of Pediatrics
 American College of Physicians

ACADEMIC APPOINTMENTS

Vanderbilt University, School of Medicine, Nashville, TN Associate Clinical Professor, Department of Pediatrics	2005 – 2022
The University of Tennessee, College of Medicine, Memphis, TN Clinical Preceptor, Longitudinal Community Program	1999 – 2022

HOSPITAL APPOINTMENTS

Vanderbilt Children’s Hospital, Nashville, TN Active Staff Refer & Follow Medical Staff	2005 – 2016 2017 – 2022
StoneCrest Medical Center, Smyrna, TN Courtesy Staff	2004 – 2007
Baptist Memorial Hospital, Memphis, TN Active Staff	1999 – 2003
Regional Medical Center, Memphis, TN Active Staff	1999 – 2003
LeBonhuer Children’s Medical Center, Memphis, TN Active Staff	1999 – 2003
Methodist Hospital, Memphis, TN Courtesy Staff	1999- 2003

Natalie T. Marshall, LMSW

Nashville, TN 37214 | 385.226.2957 | natalieteresem@gmail.com

Summary

- Passionate social worker with 10+ years experience providing client centered care to children, youth, and adults with behavioral health and substance use concerns.

Education

MASTER OF SOCIAL WORK | BOISE STATE UNIVERSITY

BACHELOR OF SOCIAL WORK | UNIVERSITY OF UTAH

Experience

DIRECTOR, SUBSTANCE USE SERVICES | MENTAL HEALTH COOPERATIVE | 1/2025- PRESENT

- Provide strategic and clinical leadership for the SUD program, ensuring compliance with protocols, quality standards, and fiscal sustainability.
- Supervise multidisciplinary teams and implement performance improvement initiatives to optimize care delivery and patient outcomes.
- Oversee grant management, regulatory compliance, and data reporting.
- Lead community engagement and referral development efforts to drive census growth and increase program visibility among payors and partners.

PROGRAM MANAGER | MENTAL HEALTH COOPERATIVE | 9/2024-1/2025

- Coordinate with community partners to build and strengthen a comprehensive system of care for SUD consumers, building seamless service delivery and fostering long-term, collaborative relationships that support program growth and enhance consumer outcomes.
- Address grievances in a timely manner, ensuring effective communication and resolution, maintaining strong relationships with consumers, staff, and partners.
- Represent the agency at community meetings, advocating for program interests and building strategic partnerships to enhance program growth.
- Collaborate with internal departments to ensure smooth consumer care between departments and build program referrals.
- Foster a collaborative and supportive team environment by actively listening to team members, promoting professional growth, and encouraging open communication, which strengthens team cohesion.

MENTAL HEALTH THERAPIST (PART TIME) | ENJOYCO WELLNESS | 10/2022- PRESENT

- Deliver evidence-based, attachment-focussed therapy to individuals and couples struggling with anxiety, depression, or trauma.
- Organize and run therapeutic processing groups. .
- Engage in ongoing professional development activities such as workshops, seminars, and conferences to stay abreast of current research and therapeutic technique.

ASSESSMENT SPECIALIST ON COMMUNITY OVERDOSE RESPONSE TEAM| MENTAL HEALTH COOPERATIVE | 12/2020-10/2023

- Provide clinical assessment of persons who experienced drug overdose (OD) to determine best level of care.
- Successfully built relationships with community partners to have low barrier referrals for consumers.
- Worked collaboratively with Nashville Fire and Nashville Police to provide follow up support to persons who experienced OD.
- Built outreach programs to homeless camps to provide mental health resources and OD education.

CRISIS COUNSELOR INTERN/PRN COUNSELOR | MENTAL HEALTH COOPERATIVE | 6/2020-10/2023

- Assessed for client safety in regard to suicidal ideation, homicidal ideation, and psychosis and safety plans involving home, hospital, or diversion services.
- Advocated for the least restrictive environment using a client centered approach.
- Developed training for organization on Motivational Interviewing with persons experiencing suicidal ideation.

RESIDENT COUNSELOR | MENTAL HEALTH COOPERATIVE | 1/2020–1/2021

- Plan and run daily group therapy sessions.
- Advocate for consumer needs and connect with them with appropriate resources.
- Maintain physically and emotionally safe space for consumers.
- Maintain a collaborative work environment with an interdisciplinary team of nurses, counselors, and peer support.

INTENSIVE SERVICES CARE MANAGER | MENTAL HEALTH COOPERATIVE | 1/2019–2/2020

- Responsible for developing, writing, implementing, evaluating and revising overall treatment goals, plans, and concurrent reviews in conjunction with the Individual Treatment Team (ITT).
- Provide individual supportive therapy and symptom management for persons with severe and persistent mental illness.
- Coordinate with a holistic care team of psychiatrist and physical health doctors.
- Act as a liaison between consumer, community agencies, and families for coordination of individual treatment plans.

SYSTEM OF CARE PROGRAM DIRECTOR| ALLIES WITH FAMILIES | 3/2016–11/2018

- Mentored and developed program managers and other key team members, fostering a culture of continuous improvement and leadership growth.
- Collaborated with senior leadership to define program scope, goals, and KPIs, ensuring alignment with grant objectives.
- Founded the Youth Peer Support Partner position Utah to provide advocacy for at-risk youth.
- Instituted statewide Family Involvement Specialist position to increase family advocacy efforts at community and state levels. Hired, trained, and supervised this position.
- Provided consultation to the Department of Human Services for the successful startup of five new High Fidelity Wraparound (HFW) workforce teams.
- Active member of Utah System of Care team, working to keep at-risk youth in their home, community, in school, and out of trouble.

FAMILY ADVOCATE| ALLIES WITH FAMILIES/THE CHILDREN'S CENTER| 1/2013–4/2016

- Built sustainable Wraparound (HFW) services program at The Children's Center.
- Facilitated HFW teams to help families build their community of support to keep children in their homes.
- Advocated for at risk youth and families within court, school, and social service systems.
- Coached families in making crisis and safety plans.
- Created Wraparound care plans with families and their teams.

METROPOLITAN GOVERNMENT OF NASHVILLE AND DAVIDSON COUNTY



FREDDIE O'CONNELL
MAYOR

May 1, 2026

Letter of Support – Sobering and Stabilization Center

To Whom It May Concern:

On behalf of the Mayor's Office of Nightlife for the Metropolitan Government of Nashville and Davidson County, I am pleased to express support for the proposed Sobering and Stabilization Center.

Nashville's vibrant nightlife brings tremendous energy and economic activity to our city, but it also means that first responders regularly encounter individuals experiencing substance-related crises. The proposed Center would provide a safe place for individuals who are intoxicated to stabilize and connect with appropriate community resources, rather than relying solely on emergency departments or law enforcement intervention.

This approach not only improves outcomes for individuals but also supports police, fire, and EMS by providing a clear diversion option that allows them to return to service more quickly. Resources like this strengthen Nashville's ability to respond compassionately and effectively to substance-related crises while supporting the safety and vitality of our nighttime economy.

I strongly support this proposal and believe the Sobering and Stabilization Center will be a valuable resource for our community.

Sincerely,

A handwritten signature in blue ink that reads "Freddie O'Connell".

Freddie O'Connell
Mayor, Metropolitan Government of Nashville and Davidson County



*METROPOLITAN POLICE DEPARTMENT
of Nashville and Davidson County*

Freddie O'Connell, Mayor

John Drake
Chief of Police

April 30th, 2026

To Whom It May Concern,

I am writing to express my strong support for the proposed Sobering and Stabilization Center. In my role as Captain of Specialized Investigations with the Metropolitan Nashville Police Department, I have witnessed firsthand the critical importance of collaborative partnerships when responding to individuals experiencing mental health and substance-related crises.

It has become increasingly evident that an additional, specialized resource is necessary to effectively serve individuals who are intoxicated or in need of substance use support. Currently, officers are often limited in the options available to them in these situations. The establishment of a dedicated Sobering and Stabilization Center would provide a safe, appropriate environment for individuals to recover from intoxication while also facilitating access to supportive services and long-term resources.

Such a center would not only improve outcomes for those in crisis but would also enhance operational efficiency by allowing officers to return to service more promptly. This initiative represents a natural and necessary extension of our existing partnerships and would significantly strengthen Nashville's overall response to substance-related calls for service.

I fully support the development of the Sobering and Stabilization Center and firmly believe it will be a valuable asset to both law enforcement and the community we serve.

Thank you for your consideration of this proposal and for your continued support of the Metropolitan Nashville Police Department.

Sincerely,

A handwritten signature in black ink, appearing to read "Chris Dickerson".

Captain Christopher Dickerson
Metropolitan Nashville Police Department
Specialized Investigations Division





OFFICE OF NASHVILLE SHERIFF
DARON HALL

May 1, 2026

Re: Letter of Support: Sobering and Stabilization Center

To Whom It May Concern:

As Davidson County Sheriff, I support the proposal for Mental Health Cooperative to pilot a Sobering and Stabilization Center in Nashville. The Mental Health Cooperative has been instrumental in the operations of Davidson County Sheriff's Office Behavioral Care Center, state licensed, adult supportive treatment facility. It provides trauma-informed care to residents in a short-term residential setting as an alternative to jail. I fully support their work and the approach they will take to implement a Sobering and Stabilization Center in Nashville.

Law enforcement officers regularly encounter individuals who are publicly intoxicated but do not pose officers serious safety threat and do not require incarceration. Having a safe place where deputies can bring individuals to sober and stabilize would be a valuable resource for both public safety and our community. A center like this provides law enforcement with a practical alternative to jail when individuals simply need time to safely recover from intoxication. It allows deputies to address these situations in a way that is appropriate and efficient.

Providing a safe and structured setting for individuals to sober, while connecting them to appropriate community resources, strengthens Nashville's overall public safety response. I support the development of the Sobering and Stabilization Center and the role it can play in improving outcomes for both individuals and our first responders.

Sincerely,

Daron

GRANT BUDGET SUMMARY

Agency Name: Mental Health Cooperative, Inc.

Program Code Name: Sobering & Stabilization Center

The grant budget line-item amounts below shall be applicable only to expense incurred during the following

Applicable Period:

BEGIN 6/1/2026

END: 5/31/2029

Object Line-item Reference	EXPENSE OBJECT LINE-ITEM CATEGORY	GRANT CONTRACT	GRANTEE PARTICIPATION	TOTAL PROJECT
1, 2	Salaries, Benefits & Taxes	\$1,391,303.00	\$0.00	\$1,391,303.00
4, 15	Professional Fee, Grant & Award	\$0.00	\$0.00	\$0.00
5, 6, 7, 8, 9, 10	Supplies, Telephone, Postage & Shipping, Occupancy, Equipment Rental & Maintenance, Printing & Publications	\$0.00	\$0.00	\$0.00
11, 12	Travel, Conferences & Meetings	\$0.00	\$0.00	\$0.00
13	Interest	\$0.00	\$0.00	\$0.00
14	Insurance	\$0.00	\$0.00	\$0.00
16	Specific Assistance To Individuals	\$0.00	\$0.00	\$0.00
17	Depreciation	\$0.00	\$0.00	\$0.00
18	Other Non-Personnel	\$0.00	\$0.00	\$0.00
20	Capital Purchase	\$0.00	\$0.00	\$0.00
22	Indirect Cost	\$208,697.00	\$0.00	\$208,697.00
24	In-Kind Expense	\$0.00	\$0.00	\$0.00
25	GRAND TOTAL	\$1,600,000.00	\$0.00	\$1,600,000.00

GRANT BUDGET SUMMARY

Agency Name: Mental Health Cooperative, Inc.

Program Code Name: Sobering & Stabilization Center

The grant budget line-item amounts below shall be applicable only to expense incurred during the following

Applicable Period:

BEGIN 6/1/2026

END: 5/31/2027

Object Line-item Reference	EXPENSE OBJECT LINE-ITEM CATEGORY	GRANT CONTRACT	GRANTEE PARTICIPATION	TOTAL PROJECT
1, 2	Salaries, Benefits & Taxes	\$453,324.00	\$0.00	\$453,324.00
4, 15	Professional Fee, Grant & Award	\$0.00	\$0.00	\$0.00
5, 6, 7, 8, 9, 10	Supplies, Telephone, Postage & Shipping, Occupancy, Equipment Rental & Maintenance, Printing & Publications	\$0.00	\$0.00	\$0.00
11, 12	Travel, Conferences & Meetings	\$0.00	\$0.00	\$0.00
13	Interest	\$0.00	\$0.00	\$0.00
14	Insurance	\$0.00	\$0.00	\$0.00
16	Specific Assistance To Individuals	\$0.00	\$0.00	\$0.00
17	Depreciation	\$0.00	\$0.00	\$0.00
18	Other Non-Personnel	\$0.00	\$0.00	\$0.00
20	Capital Purchase	\$0.00	\$0.00	\$0.00
22	Indirect Cost	\$68,000.00	\$0.00	\$68,000.00
24	In-Kind Expense	\$0.00	\$0.00	\$0.00
25	GRAND TOTAL	\$521,324.00	\$0.00	\$521,324.00

GRANT BUDGET LINE-ITEM DETAIL:

Year 1

Agency Name: Mental Health Cooperative, Inc.
 Program Code Name: Sobering & Stabilization Center
 Begin Date: 6/1/2026
 End Date: 5/31/2027

SALARIES, BENEFITS & TAXES	AMOUNT
Salaries	\$356,948.00
Benefits and Taxes	\$96,376.00
TOTAL	\$453,324.00

PROFESSIONAL FEE, GRANT & AWARD	AMOUNT
Professional Fees	\$0.00
Grant and Award	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

SUPPLIES (includes "Sensitive Minor Equipment"), TELEPHONE, POSTAGE & SHIPPING, OCCUPANCY, EQUIPMENT RENTAL & MAINTENANCE, PRINTING & PUBLICATION	AMOUNT
Supplies	\$0.00
Telephone	\$0.00
Postage and Shipping	\$0.00
Occupancy	\$0.00
Equipment Rental and Maintenance	\$0.00
Printing and Publication	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

TRAVEL, CONFERENCES & MEETINGS	AMOUNT
Local Travel	\$0.00
Training and Conferences Attended by Staff	\$0.00
Conferences and Training Provided by Agency	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

SPECIFIC ASSISTANCE TO INDIVIDUALS	AMOUNT
Specific Assistance to Individuals	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

CAPITAL PURCHASE	AMOUNT
Capital Purchases	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

INDIRECT COST	AMOUNT
Indirect Cost (MHC)	\$45,333.00
Indirect Cost (Metro)	\$22,667.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$68,000.00

Agency Name: Mental Health Cooperative, Inc.
Program Code Name: Sobering & Stabilization Center

APPLICABLE PERIOD: The grant budget line-item amounts below shall be applicable only to expense

Position Title	Name	Monthly Salary	Percent of Month Working on Program
Paramedic / EMT	TBD	\$4,167	100.00%
Paramedic / EMT	TBD	\$4,167	100.00%
Paramedic / EMT (PRN)	TBD	\$4,167	25.00%
Peer Support	TBD	\$4,136	100.00%
Peer Support	TBD	\$4,136	100.00%
Peer Support (PRN)	TBD	\$4,136	25.00%
Supervisor, Sobering and Stabilization Center	TBD	\$5,450	100.00%
Director, Nursing		\$13,240	2.50%
Director, Substance Use Services		\$10,250	10.00%
Medical Director, Substance Abuse Services		\$22,635	7.50%
Other Salary Expense (on call)	N/A	\$1,300	100.00%
Other Salary Expense (shift diff)	N/A	\$1,170	100.00%
Other Salary Expense (overtime)	N/A	\$91	100.00%
Repeat Row(s) as necessary			
TOTAL			

incurred during the contract period

# of Months working	Salary Allocated for Program (C*D*E)	Taxes & Benefits as % of Salary	Taxes and Benefits allocated for Program (F*G)
12	\$50,000	27.00%	\$13,500
12	\$50,000	27.00%	\$13,500
12	\$12,500	27.00%	\$3,375
12	\$49,632	27.00%	\$13,401
12	\$49,632	27.00%	\$13,401
12	\$12,408	27.00%	\$3,350
12	\$65,400	27.00%	\$17,658
12	\$3,972	27.00%	\$1,072
12	\$12,300	27.00%	\$3,321
12	\$20,372	27.00%	\$5,500
12	\$15,600	27.00%	\$4,212
12	\$14,040	27.00%	\$3,791
12	\$1,092	27.00%	\$295
	\$356,948		\$96,376

GRANT BUDGET SUMMARY

Agency Name: Mental Health Cooperative, Inc.

Program Code Name: Sobering & Stabilization Center

The grant budget line-item amounts below shall be applicable only to expense incurred during the following

Applicable Period:

BEGIN 6/1/2027

END: 5/31/2028

Object Line-item Reference	EXPENSE OBJECT LINE-ITEM CATEGORY	GRANT CONTRACT	GRANTEE PARTICIPATION	TOTAL PROJECT
1, 2	Salaries, Benefits & Taxes	\$463,681.00	\$0.00	\$463,681.00
4, 15	Professional Fee, Grant & Award	\$0.00	\$0.00	\$0.00
5, 6, 7, 8, 9, 10	Supplies, Telephone, Postage & Shipping, Occupancy, Equipment Rental & Maintenance, Printing & Publications	\$0.00	\$0.00	\$0.00
11, 12	Travel, Conferences & Meetings	\$0.00	\$0.00	\$0.00
13	Interest	\$0.00	\$0.00	\$0.00
14	Insurance	\$0.00	\$0.00	\$0.00
16	Specific Assistance To Individuals	\$0.00	\$0.00	\$0.00
17	Depreciation	\$0.00	\$0.00	\$0.00
18	Other Non-Personnel	\$0.00	\$0.00	\$0.00
20	Capital Purchase	\$0.00	\$0.00	\$0.00
22	Indirect Cost	\$69,554.00	\$0.00	\$69,554.00
24	In-Kind Expense	\$0.00	\$0.00	\$0.00
25	GRAND TOTAL	\$533,235.00	\$0.00	\$533,235.00

GRANT BUDGET LINE-ITEM DETAIL:

Year 2

Agency Name: Mental Health Cooperative, Inc.
 Program Code Name: Sobering & Stabilization Center
 Begin Date: 6/1/2027
 End Date: 5/31/2028

SALARIES, BENEFITS & TAXES	AMOUNT
Salaries	\$365,103.00
Benefits and Taxes	\$98,578.00
TOTAL	\$463,681.00

PROFESSIONAL FEE, GRANT & AWARD	AMOUNT
Professional Fees	\$0.00
Grant and Award	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

SUPPLIES (includes "Sensitive Minor Equipment"), TELEPHONE, POSTAGE & SHIPPING, OCCUPANCY, EQUIPMENT RENTAL & MAINTENANCE, PRINTING & PUBLICATION	AMOUNT
Supplies	\$0.00
Telephone	\$0.00
Postage and Shipping	\$0.00
Occupancy	\$0.00
Equipment Rental and Maintenance	\$0.00
Printing and Publication	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

TRAVEL, CONFERENCES & MEETINGS	AMOUNT
Local Travel	\$0.00
Training and Conferences Attended by Staff	\$0.00
Conferences and Training Provided by Agency	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

SPECIFIC ASSISTANCE TO INDIVIDUALS	AMOUNT
Specific Assistance to Individuals	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

CAPITAL PURCHASE	AMOUNT
Capital Purchases	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

INDIRECT COST	AMOUNT
Indirect Cost (MHC)	\$46,369.00
Indirect Cost (Metro)	\$23,185.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$69,554.00

Agency Name: Mental Health Cooperative, Inc.
Program Code Name: Sobering & Stabilization Center

APPLICABLE PERIOD: The grant budget line-item amounts below shall be applicable only to expense

Position Title	Name	Monthly Salary	Percent of Month Working on Program
Paramedic / EMT	TBD	\$4,271	100.00%
Paramedic / EMT	TBD	\$4,271	100.00%
Paramedic / EMT (PRN)	TBD	\$4,271	25.00%
Peer Support	TBD	\$4,239	100.00%
Peer Support	TBD	\$4,239	100.00%
Peer Support (PRN)	TBD	\$4,239	25.00%
Supervisor, Sobering and Stabilization Center	TBD	\$5,586	100.00%
Director, Nursing		\$13,571	2.50%
Director, Substance Use Services		\$10,506	10.00%
Medical Director, Substance Abuse Services		\$23,201	7.50%
Other Salary Expense (on call)	N/A	\$1,300	100.00%
Other Salary Expense (shift diff)	N/A	\$1,170	100.00%
Other Salary Expense (overtime)	N/A	\$91	100.00%
Repeat Row(s) as necessary			
TOTAL			

incurred during the contract period

# of Months working	Salary Allocated for Program (C*D*E)	Taxes & Benefits as % of Salary	Taxes and Benefits allocated for Program (F*G)
12	\$51,250	27.00%	\$13,838
12	\$51,250	27.00%	\$13,838
12	\$12,813	27.00%	\$3,459
12	\$50,873	27.00%	\$13,736
12	\$50,873	27.00%	\$13,736
12	\$12,718	27.00%	\$3,434
12	\$67,035	27.00%	\$18,099
12	\$4,071	27.00%	\$1,099
12	\$12,608	27.00%	\$3,404
12	\$20,881	27.00%	\$5,638
12	\$15,600	27.00%	\$4,212
12	\$14,040	27.00%	\$3,791
12	\$1,092	27.00%	\$295
	\$365,103		\$98,578

GRANT BUDGET SUMMARY

Agency Name: Mental Health Cooperative, Inc.

Program Code Name: Sobering & Stabilization Center

The grant budget line-item amounts below shall be applicable only to expense incurred during the following

Applicable Period:

BEGIN 6/1/2028

END: 5/31/2029

Object Line-item Reference	EXPENSE OBJECT LINE-ITEM CATEGORY	GRANT CONTRACT	GRANTEE PARTICIPATION	TOTAL PROJECT
1, 2	Salaries, Benefits & Taxes	\$474,298.00	\$0.00	\$474,298.00
4, 15	Professional Fee, Grant & Award	\$0.00	\$0.00	\$0.00
5, 6, 7, 8, 9, 10	Supplies, Telephone, Postage & Shipping, Occupancy, Equipment Rental & Maintenance, Printing & Publications	\$0.00	\$0.00	\$0.00
11, 12	Travel, Conferences & Meetings	\$0.00	\$0.00	\$0.00
13	Interest	\$0.00	\$0.00	\$0.00
14	Insurance	\$0.00	\$0.00	\$0.00
16	Specific Assistance To Individuals	\$0.00	\$0.00	\$0.00
17	Depreciation	\$0.00	\$0.00	\$0.00
18	Other Non-Personnel	\$0.00	\$0.00	\$0.00
20	Capital Purchase	\$0.00	\$0.00	\$0.00
22	Indirect Cost	\$71,143.00	\$0.00	\$71,143.00
24	In-Kind Expense	\$0.00	\$0.00	\$0.00
25	GRAND TOTAL	\$545,441.00	\$0.00	\$545,441.00

GRANT BUDGET LINE-ITEM DETAIL:

Year 3

Agency Name: Mental Health Cooperative, Inc.
 Program Code Name: Sobering & Stabilization Center
 Begin Date: 6/1/2028
 End Date: 5/31/2029

SALARIES, BENEFITS & TAXES	AMOUNT
Salaries	\$373,463.00
Benefits and Taxes	\$100,835.00
TOTAL	\$474,298.00

PROFESSIONAL FEE, GRANT & AWARD	AMOUNT
Professional Fees	\$0.00
Grant and Award	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

SUPPLIES (includes "Sensitive Minor Equipment"), TELEPHONE, POSTAGE & SHIPPING, OCCUPANCY, EQUIPMENT RENTAL & MAINTENANCE, PRINTING & PUBLICATION	AMOUNT
Supplies	\$0.00
Telephone	\$0.00
Postage and Shipping	\$0.00
Occupancy	\$0.00
Equipment Rental and Maintenance	\$0.00
Printing and Publication	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

TRAVEL, CONFERENCES & MEETINGS	AMOUNT
Local Travel	\$0.00
Training and Conferences Attended by Staff	\$0.00
Conferences and Training Provided by Agency	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

SPECIFIC ASSISTANCE TO INDIVIDUALS	AMOUNT
Specific Assistance to Individuals	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

CAPITAL PURCHASE	AMOUNT
Capital Purchases	\$0.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$0.00

INDIRECT COST	AMOUNT
Indirect Cost (MHC)	\$47,429.00
Indirect Cost (Metro)	\$23,714.00
Insert row(s) above as Necessary; Hide any Row(s) not Budgeted	
TOTAL	\$71,143.00

Agency Name: Mental Health Cooperative, Inc.
Program Code Name: Sobering & Stabilization Center

APPLICABLE PERIOD: The grant budget line-item amounts below shall be applicable only to expense

Position Title	Name	Monthly Salary	Percent of Month Working on Program
Paramedic / EMT	TBD	\$4,378	100.00%
Paramedic / EMT	TBD	\$4,378	100.00%
Paramedic / EMT (PRN)	TBD	\$4,378	25.00%
Peer Support	TBD	\$4,345	100.00%
Peer Support	TBD	\$4,345	100.00%
Peer Support (PRN)	TBD	\$4,345	25.00%
Supervisor, Sobering and Stabilization Center	TBD	\$5,726	100.00%
Director, Nursing		\$13,910	2.50%
Director, Substance Use Services		\$10,769	10.00%
Medical Director, Substance Abuse Services		\$23,781	7.50%
Other Salary Expense (on call)	N/A	\$1,300	100.00%
Other Salary Expense (shift diff)	N/A	\$1,170	100.00%
Other Salary Expense (overtime)	N/A	\$91	100.00%
Repeat Row(s) as necessary			
TOTAL			

incurred during the contract period

# of Months working	Salary Allocated for Program (C*D*E)	Taxes & Benefits as % of Salary	Taxes and Benefits allocated for Program (F*G)
12	\$52,531	27.00%	\$14,183
12	\$52,531	27.00%	\$14,183
12	\$13,133	27.00%	\$3,546
12	\$52,145	27.00%	\$14,079
12	\$52,145	27.00%	\$14,079
12	\$13,036	27.00%	\$3,520
12	\$68,711	27.00%	\$18,552
12	\$4,173	27.00%	\$1,127
12	\$12,923	27.00%	\$3,489
12	\$21,403	27.00%	\$5,779
12	\$15,600	27.00%	\$4,212
12	\$14,040	27.00%	\$3,791
12	\$1,092	27.00%	\$295
	\$373,463		\$100,835



METROPOLITAN GOVERNMENT OF NASHVILLE AND DAVIDSON COUNTY

FREDDIE O'CONNELL
MAYOR

WALLACE W. DIETZ.
DIRECTOR OF LAW

DEPARTMENT OF LAW
METROPOLITAN COURTHOUSE, SUITE 108
P.O. BOX 196300
NASHVILLE, TENNESSEE 37219-6300
(615) 862-6341 • (615) 862-6352 FAX

May 7, 2026

Jocelyn Linde
Grants Management Specialist
Office of Justice Programs
Jocelyn.Linde@ojp.usdoj.gov

Ms. Linde,

This letter serves as written notice to the Department of Justice regarding compliance with the Debarment and Suspension certification in the grant application. That clause requires the grantee to certify that it has not “within a three (3) year period preceding this application had one or more public transactions (Federal, State, tribal, or local) terminated for cause or default.” We provide this correspondence as a way of explanation.

On March 25, 2025, the Health Department of the Metropolitan Government of Nashville and Davidson County (“Metro”) received a notification from the Centers for Disease Control and Prevention (“CDC”) that a Community Healthcare Workers grant was terminated “for cause” due to the end of the Covid-19 pandemic. The notification did not indicate any wrongdoing on the part of Metro that prompted the termination.

On April 24, 2025, Metro filed a lawsuit against the CDC challenging the illegal termination of the above-mentioned grant, including the “for cause” termination designation. On June 17, 2025, the Court granted a preliminary injunction preventing the CDC from enforcing the termination of the grant. Subsequently, the CDC paid all grants in full. Metro interprets that to be a rescission of the termination for cause.

If you require any further information, please let us know.

Sincerely,

A handwritten signature in blue ink that reads "Wallace W. Dietz".

Wallace W. Dietz, Director of Law
Metropolitan Government of Nashville and
Davidson County

**APPLICATION FOR BJA FY25 Comprehensive Opioid, Stimulant, and
Substance Use, Site-Based Program**

METROPOLITAN GOVERNMENT OF NASHVILLE AND DAVIDSON COUNTY

R. Benton McDonough

Executive Director
Mayor's Office of Nightlife

May 4, 2026
Date